

# TOWN OF GLASTONBURY RETIREMENT INCOME PLAN

Actuarial Valuation as of July 1, 2020 To Determine Funding for Fiscal Year 2021-22

Prepared by

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#### Certification

We have performed an actuarial valuation of the Plan as of July 1, 2020 to determine funding for fiscal year 2021-22. This report presents the results of our valuation.

The ultimate cost of a pension plan is the total amount needed to provide benefits for plan members and beneficiaries and to pay the expenses of administering the plan. Pension costs are met by contributions and by investment return on plan assets. The principal purpose of this report is to set forth an actuarial recommendation of the contribution, or range of contributions, which will properly fund the plan, in accordance with applicable government regulations. In addition, this report provides:

- A valuation of plan assets and liabilities to review the year-to-year progress of funding.
- Information needed to meet disclosure requirements.
- Review of plan experience for the previous year to ascertain whether the assumptions and methods employed for valuation purposes are reflective of actual events and remain appropriate for prospective application.
- Assessment of the relative funded position of the plan, i.e., through a comparison of plan assets and projected plan liabilities.
- Comments on any other matters which may be of assistance in the funding and operation of the plan.

This report may not be used for purposes other than those listed above without Milliman's prior written consent. If this report is distributed to other parties, it must be copied in its entirety, including this certification section.

Milliman's work is prepared solely for the internal business use of the Town of Glastonbury ("Town"). To the extent that Milliman's work is not subject to disclosure under applicable public records laws, Milliman's work may not be provided to third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of its work product. Milliman's consent to release its work product to any third party may be conditioned on the third party signing a Release, subject to the following exceptions: (a) the Town may provide a copy of Milliman's work, in its entirety, to the Town's professional service advisors who are subject to a duty of confidentiality and who agree to not use Milliman's work for any purpose other than to benefit the Town; and (b) the Town may provide a copy of Milliman's work, in its entirety, to other governmental entities, as required by law. No third party recipient of Milliman's work product should rely upon Milliman's work product. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

In preparing this report, we relied on employee census data and financial information as of the valuation date, furnished by the Town. We performed a limited review of the data used directly in our analysis for reasonableness and consistency and have found them to be reasonably consistent and comparable with data used for other purposes. If the underlying data or information is inaccurate or incomplete, the results of our analysis may likewise be inaccurate or incomplete and our calculations may need to be revised. If there are material defects in the data, it is possible that they would be uncovered by a detailed, systematic review and comparison of the data to search for data values that are questionable or for relationships that are materially inconsistent. Such a review was beyond the scope of our assignment.

#### Certification

The calculations reported herein have been made on a basis consistent with our understanding of ERISA and the related sections of the tax code. Additional determinations may be needed for purposes other than meeting funding requirements, such as judging benefit security at plan termination or meeting employer accounting requirements. On the basis of the foregoing, we hereby certify that, to the best of our knowledge, this report is complete and accurate and all costs and liabilities were determined in conformance with generally accepted actuarial principles and practices.

The valuation results were developed using models intended for valuations that use standard actuarial techniques. In addition to the models described previously, Milliman has developed certain models to develop the expected long term rate of return on assets used in this analysis. We have reviewed the models, including their inputs, calculations, and outputs for consistency, reasonableness, and appropriateness to the intended purpose and in compliance with generally accepted actuarial practice and relevant actuarial standards of practice (ASOP). The models, including all input, calculations, and output may not be appropriate for any other purpose.

We further certify that, in my opinion, each actuarial assumption, method and technique used is reasonable taking into account the experience of the Plan and reasonable expectations or would, in the aggregate, result in a total contribution equivalent to that which would be determined if each such assumption, method, or technique were reasonable. Future actuarial measurements may differ significantly from the current measurements presented in this report due to factors such as, but not limited to, the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions or applicable law. Due to the limited scope of the actuarial assignment, we did not perform an analysis of the potential range of such future measurement.

The consultants who worked on this assignment are pension actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the plan sponsor. We are not aware of any relationship that would impact the objectivity of our work.

We are members of the American Academy of Actuaries and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion contained herein.

Rebecca A. Sielman, FSA

Consulting Actuary

Michelle L. Boyles, FSA Consulting Actuary

Michel J. Ysoyles

#### **Section I - Executive Summary Changes Since the Prior Valuation**

	Changes Since the Prior	valuati
Changes in Actuarial Met	thods and Assumptions	
None.		

None.

**Plan Changes** 

**Other Significant Changes** 

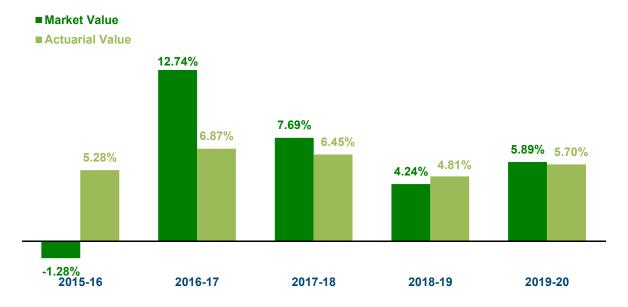
None.

#### Section I - Executive Summary Assets

There are two different measures of the plan's assets that are used throughout this report. The Market Value is a snapshot of the plan's investments as of the valuation date. The Actuarial Value is a smoothed asset value designed to temper the volatile fluctuations in the market by recognizing investment gains or losses non-asymptotically over five years.

	Market	Actuarial
Value as of July 1, 2019	\$153,299,253	\$154,273,071
Town and Member Contributions	10,186,228	10,186,228
Investment Income	9,023,607	8,791,356
Benefit Payments and Administrative Expenses	(10,483,696)	(10,483,696)
Value as of July 1, 2020	162,025,392	162,766,959

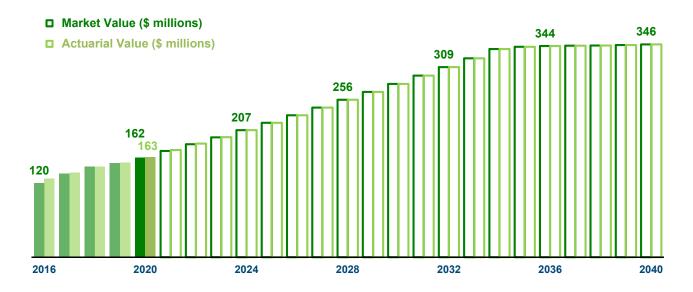
For fiscal year 2019-20, the plan's assets earned 5.89% on a Market Value basis and 5.70% on an Actuarial Value basis. The actuarial assumption for this period was 6.50% for the Non-Hybrid Plan and 5.00% for the Hybrid Plan; the result is an asset loss of about \$0.9 million on a Market Value basis and a loss of about \$1.2 million on an Actuarial Value basis. Historical rates of return are shown in the graph below.



Please note that the Actuarial Value currently exceeds the Market Value by \$0.7 million. This figure represents investment losses that will be gradually recognized in future years. This process will exert upward pressure on the Town's contribution, unless there are offsetting market gains.

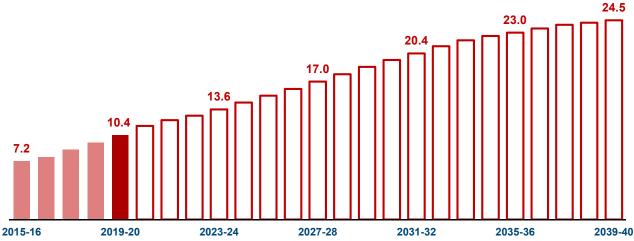
#### Section I - Executive Summary Assets (continued)

The graph below shows how this year's asset values compare to where the plan's assets have been over the past several years and how they are projected to change over the next 20 years. For purposes of this projection, we have assumed that the Town always contributes the Actuarially Determined Contribution and the investments always earn the assumed interest rate each year.



In 2019-20, the plan paid out \$10.4 million in benefits to members. Over the next 20 years, the plan is projected to pay out a total of \$375 million in benefits to members.



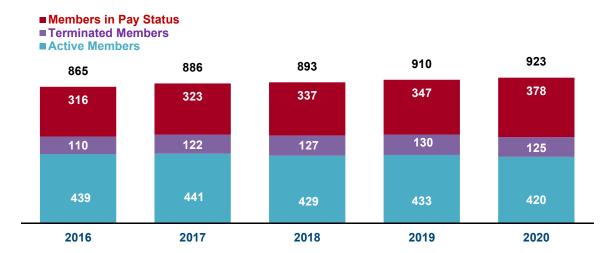


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#### Section I - Executive Summary Membership

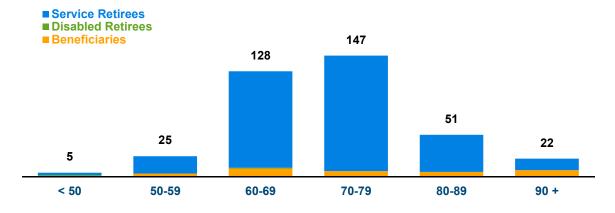
There are three basic categories of plan members included in the valuation: (1) members who are receiving monthly pension benefits, (2) former employees who have a vested right to benefits but have not yet started collecting, and (3) active employees who have met the eligibility requirements for membership.



#### Members in Pay Status on July 1, 2020

Board of Education	154	Total Count	378
Highway / Veh Maint / Refuse	31	Average Age	72.2
Dispatchers	4	Total Annual Benefit	\$10,716,948
Housing Authority	6	Average Annual Benefit	28,352
Police	69		
Town	100		
Facilities / Wastewater	14		
Town Hybrid	0		
Housing Authority Hybrid	0		

The members in pay status fall across a wide distribution of ages:



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### Section I - Executive Summary Membership (continued)

#### Terminated Vested Members on July 1, 2020

Board of Education	58	Total Count	108
Highway / Veh Maint / Refuse	2	Average Age	54.3
Dispatchers	2	Total Annual Benefit	\$869,766
Housing Authority	3	Average Annual Benefit	8,053
Police	5		
Town	37		
Facilities / Wastewater	1		
Town Hybrid	0		
Housing Authority Hybrid	0		

#### Nonvested Members Due Refunds on July 1, 2020

Board of Education	8	Total Count	17
Highway / Veh Maint / Refuse	0		
Dispatchers	2		
Housing Authority	0		
Police	2		
Town	0		
Facilities / Wastewater	0		
Town Hybrid	4		
Housing Authority Hybrid	1		

### **Section I - Executive Summary Membership (continued)**

#### Active Members on July 1, 2020

Board of Education	218	Total Count	420
Highway / Veh Maint / Refuse	15	Average Age	52.0
Dispatchers	8	Average Service	12.1
Housing Authority	9	Payroll	\$29,063,202
Police	53	Average Payroll	69,198
Town	63		
Facilities / Wastewater	9		
Town Hybrid	42		
Housing Authority Hybrid	3		

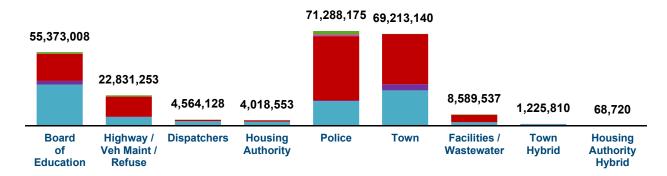
The table below illustrates the age and years of service of the active membership:

	Years of Service							
Age	0-4	5-9	10-14	15-19	20-24	25-29	30+	Total
< 25	2	1						3
25-29	12	2						14
30-34	14	9	4					27
35-39	8	14	8	2	1			33
40-44	7	5	6	4	1			23
45-49	9	6	8	9	6			38
50-54	21	18	8	16	4	1	4	72
55-59	11	24	18	11	16	6	11	97
60-64	3	7	16	19	14	6	6	71
65+		3	9	8	5	4	13	42
Total	87	89	77	69	47	17	34	420

#### Section I - Executive Summary Accrued Liability

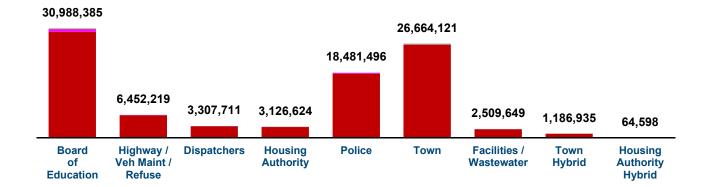
The Accrued Liability as of July 1, 2020 equals \$237,172,324, which consists of the following pieces:

- Beneficiaries = \$6.0 million
- Disabled Retirees = \$0.9 million
- Service Retirees = \$129.2 million
- Terminated Vested Members = \$8.3 million
- Active Members = \$92.8 million



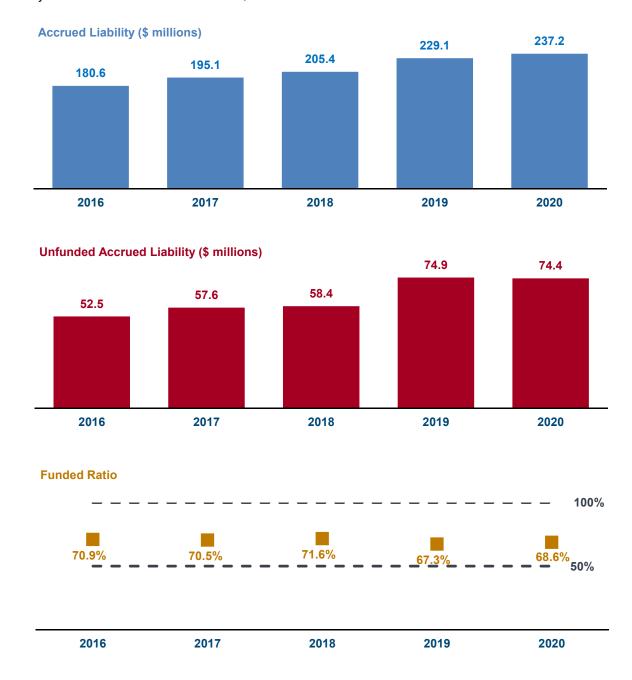
The Accrued Liability for active members can be broken down further by the different types of benefits provided by the plan:

- Preretirement Death = \$615,493
- Disability = \$1,372,662
- Retirement = \$90,725,976
- **Termination = \$67,607**



#### Section I - Executive Summary Funded Status

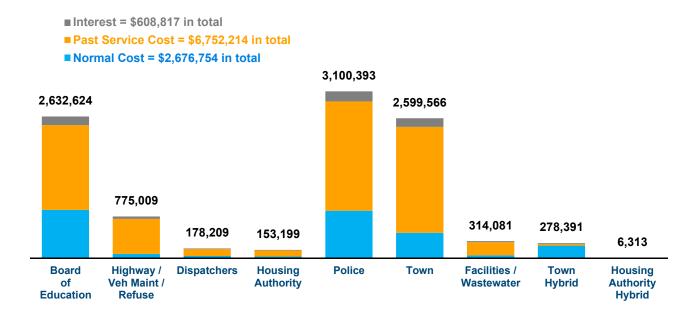
The Accrued Liability grows over time as active members earn additional benefits, and goes down over time as members receive benefits; it may also change when there are changes to the plan provisions or changes in the actuarial assumptions. The Unfunded Accrued Liability is the dollar difference between the Accrued Liability and the Actuarial Value of Assets; the Funded Ratio is the ratio of the two.



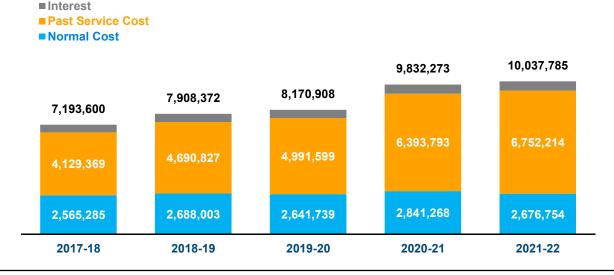
#### **Section I - Executive Summary Actuarially Determined Contribution**

The Actuarially Determined Contribution consists of three pieces: a Normal Cost payment to fund the benefits earned each year, a Past Service Cost to gradually reduce any unfunded or surplus liability, and Interest to reflect the timing of the contribution relative to the valuation date.

The Actuarially Determined Contribution for fiscal year 2021-22 is \$10,037,785; its component pieces are shown graphically below.



The chart below shows the Actuarially Determined Contribution for the past five fiscal years. Note that the Normal Cost is relatively consistent from year to year, whereas the Past Service Cost tends to be more volatile since it reflects the impact of asset performance.

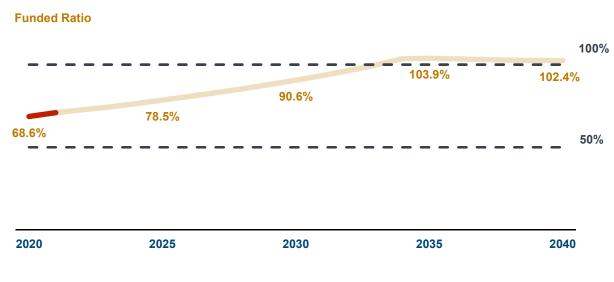


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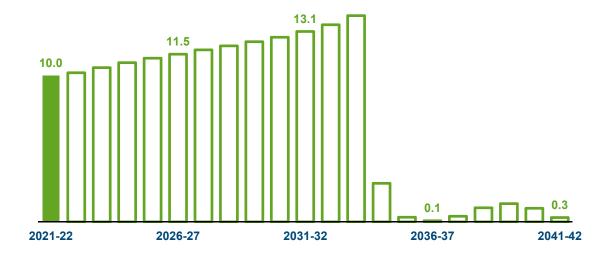
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#### Section I - Executive Summary Long-Range Forecast

If the Town pays the Actuarially Determined Contribution each year, the investments earn exactly the assumed interest rate each year, and there are no changes in the plan provisions or in the actuarial methods and assumptions, then we project the following changes in the plan's funded status and the long-range contribution levels:



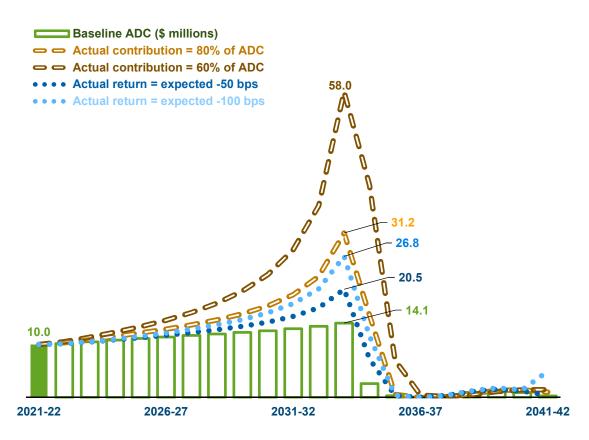
#### **Actuarially Determined Contribution (\$ millions)**



To the extent that there are future investment or liability gains or losses, changes in the actuarial assumptions or methods, or plan changes, the actual valuation results will differ from these forecasts. Please see Section III E for more details of the long range forecast.

### **Section I - Executive Summary Long-Range Forecast (continued)**

Pension benefits are paid for through a combination of contributions from the Town and from employees, and from investment income. If the Town pays less than the Actuarially Determined Contribution each year, or if the investments persistently earn less than the assumed interest rate, then the plan's funded status would suffer, and to compensate, the Town's contribution levels would be pushed higher. The risks of underfunding and underearning are illustrated in the hypothetical scenarios below:



The scenarios illustrated above are based on deterministic projections that assume emerging plan experience always exactly matches the actuarial assumptions; in particular that actual asset returns will be constant in every year of the projection period. Variation in asset returns, contribution amounts, and many other factors may have a significant impact on the long-term financial health of the plan, the liquidity constraints on plan assets, and the Town's future contribution levels. Stochastic projections could be prepared that would enable the Town to understand the potential range of future results based on the expected variability in asset returns and other factors. Such analysis was beyond the scope of this engagement.

# **Section I - Executive Summary Summary of Principal Results**

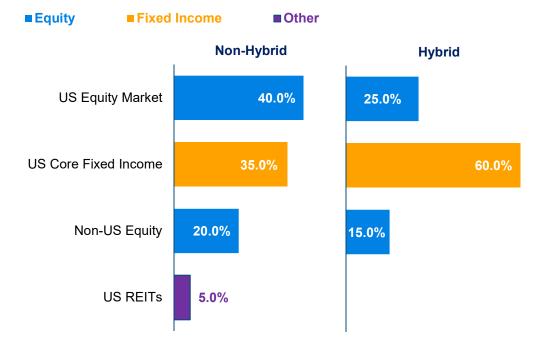
Membership as of	July 1, 2019	July 1, 2020
Active Members	433	420
Terminated Members	130	125
Members in Pay Status	<u>347</u>	<u>378</u>
Total Count	910	923
Payroll	\$29,331,962	\$29,063,202
Assets and Liabilities as of	July 1, 2019	July 1, 2020
Market Value of Assets	\$153,299,253	\$162,025,392
Actuarial Value of Assets	154,273,071	162,766,959
Accrued Liability for Active Members	96,629,285	92,781,738
Accrued Liability for Terminated Members	9,656,137	8,334,543
Accrued Liability for Members in Pay Status	122,846,726	136,056,043
Total Accrued Liability	229,132,148	237,172,324
Unfunded Accrued Liability	74,859,077	74,405,365
Funded Ratio	67.3%	68.6%
Actuarially Determined Contribution for Fiscal Year	2020-21	2021-22
Normal Cost	\$2,841,268	\$2,676,754
Past Service Cost	6,393,793	6,752,214
Interest	<u>597,212</u>	608,817
Actuarially Determined Contribution	9,832,273	10,037,785

### Section II - Plan Assets A. Summary of Fund Transactions

	Non-Hybrid	Hybrid	Total
Market Value as of July 1, 2019	\$152,729,514	\$569,739	\$153,299,253
Town Contributions	8,082,293	88,615	8,170,908
Member Contributions	1,817,644	197,676	2,015,320
Net Investment Income	8,955,573	68,034	9,023,607
Benefit Payments	(10,383,258)	(22,750)	(10,406,008)
Administrative Expenses	(77,415)	(273)	(77,688)
Market Value as of June 30, 2020	161,124,351	901,041	162,025,392
Expected Return on Market Value of Assets	9,916,733	35,069	9,951,802
Market Value (Gain)/Loss	961,160	(32,965)	928,195
Approximate Rate of Return *	5.87%	9.70%	5.89%

<sup>\*</sup> The rate shown here is not the dollar or time weighted investment yield rate which measures investment performance. It is an approximate net return assuming all activity occurred on average midway through the fiscal year.

#### Target Asset Allocation as of June 30, 2020



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### Section II - Plan Assets B. Development of Actuarial Value of Assets

In order to minimize the impact of market fluctuations on the contribution level, we use an Actuarial Value of Assets that recognizes gains and losses over a five year period. The Actuarial Value of Assets as of July 1, 2020 is determined below.

	Non-Hybrid	Hybrid	Total
1. Expected Rate of Return, July 1, 2019 Valuation	6.50%	5.00%	
Expected Market Value of Assets:			
Market Value as of July 1, 2019	\$152,729,514	\$569,739	\$153,299,253
Employer and Employee Contributions	9,899,937	286,291	10,186,228
Benefit Payments and Administrative Expenses	(10,460,673)	(23,023)	(10,483,696)
Expected Net Investment Income	9,916,733	35,069	9,951,802
Expected Market Value as of July 1, 2020	162,085,511	868,076	162,953,587
3. Actual Market Value as of July 1, 2020	161,124,351	901,041	162,025,392
4. Market Value (Gain)/Loss: (2) - (3)	961,160	(32,965)	928,195

5. Delayed Recognition of Market (Gains)/Losses:

_		_	Market (Gair	ns)/Losses	Amoun	t Not Recogniz	zed
	Year	Percent	Non-Hybrid	Hybrid	Non-Hybrid	Hybrid	Total
	2020	80%	\$961,160	(\$32,965)	\$768,928	(\$26,372)	\$742,556
	2019	60%	3,327,433	(7,509)	1,996,460	(4,505)	1,991,955
	2018	40%	(1,455,334)	7,268	(582,134)	2,907	(579,227)
	2017	20%	(7,068,384)	(200)	<u>(1,413,677)</u>	<u>(40)</u>	(1,413,717)
					769,577	(28,010)	741,567
6.	Actuari	al Value of <i>i</i>	Assets as of July 1,	2020: (3) + (5)	161,893,928	873,031	162,766,959
7.	Rate of	f Return on .	Actuarial Value of A	Assets	5.70%	5.96%	5.70%
8.	Actuari	al Value (Ga	ain)/Loss		1,228,021	(6,717)	1,221,304

# Section III - Development of Contribution A. Non-Hybrid Past Service Cost

In determining the Past Service Cost, the Unfunded Accrued Liability is amortized as a level percent over 14 years starting on July 1, 2019.

	Board of Education	Highway / Veh Maint / Refuse	Dispatchers	Housing Authority	Police	Town	Facilities / Wastewater	Non-Hybrid Total
Accrued Liability								
Active Members	30,988,385	6,452,219	3,307,711	3,126,624	18,481,496	26,664,121	2,509,649	91,530,205
Terminated Members	2,767,200	307,747	126,646	15,427	489,308	4,517,792	67,426	8,291,546
Service Retirees	20,316,790	15,126,514	968,376	876,502	48,459,890	37,902,954	5,585,498	129,236,524
Disabled Retirees	52,527	0	0	0	805,870	0	0	858,397
Beneficiaries	<u>1,248,106</u>	944,773	<u>161,395</u>	<u>0</u>	<u>3,051,611</u>	<u>128,273</u>	426,964	<u>5,961,122</u>
Total Accrued Liability	55,373,008	22,831,253	4,564,128	4,018,553	71,288,175	69,213,140	8,589,537	235,877,794
2. Actuarial Value of Assets* (see Section IIB)	38,005,077	15,670,153	3,132,574	2,758,120	48,928,399	47,504,205	5,895,400	161,893,928
3. Unfunded Accrued Liability: (1) - (2)	17,367,931	7,161,100	1,431,554	1,260,433	22,359,776	21,708,935	2,694,137	73,983,866
4. Funded Ratio: (2) / (1)	68.6%	68.6%	68.6%	68.6%	68.6%	68.6%	68.6%	68.6%
5. Amortization Period	13	13	13	13	13	13	13	13
6. Amortization Growth Rate	3.50%	3.50%	3.50%	3.50%	3.50%	3.50%	3.50%	3.50%
7. Past Service Cost: (3) amortized over (5)	1,576,816	650,149	129,969	114,433	2,030,021	1,970,932	244,598	6,716,918

<sup>\*</sup>The Actuarial Value of Assets was allocated in proportion to the Accrued Liability.

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### Section III - Development of Contribution B. Non-Hybrid Actuarially Determined Contribution for FY 2021-22

	Board of Education	Highway / Veh Maint / Refuse	Dispatchers	Housing Authority	Police	Town	Facilities / Wastewater	Non-Hybrid Total
Total Normal Cost	\$1,557,282	\$158,214	\$86,158	\$71,837	\$1,348,133	\$824,853	\$103,727	\$4,150,204
2. Expected Member Contributions	680,861	88,369	50,337	43,779	491,075	378,264	56,315	1,789,000
3. Expected Administrative Expenses	18,710	7,714	1,542	1,358	24,088	23,386	2,902	79,700
4. Net Normal Cost: (1) - (2) + (3)	895,131	77,559	37,363	29,416	881,146	469,975	50,314	2,440,904
5. Past Service Cost (see Section IIIA)	1,576,816	650,149	129,969	114,433	2,030,021	1,970,932	244,598	6,716,918
6. Interest on (4) + (5)	160,677	47,301	10,877	9,350	189,226	158,659	19,169	595,259
7. Actuarially Determined Contribution for FY 2021-22: (4) + (5) + (6)	2,632,624	775,009	178,209	153,199	3,100,393	2,599,566	314,081	9,753,081

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# Section III - Development of Contribution C. Hybrid Past Service Cost

In determining the Past Service Cost, the Unfunded Accrued Liability is amortized as a level percent over 14 years starting on July 1, 2019.

		Housing Authority	
	Town Hybrid	Hybrid	Hybrid Total
Accrued Liability			
Active Members	1,186,935	64,598	1,251,533
Terminated Members	38,875	4,122	42,997
Service Retirees	0	0	0
Disabled Retirees	0	0	0
Beneficiaries	<u>0</u>	<u>0</u>	<u>0</u>
Total Accrued Liability	1,225,810	68,720	1,294,530
2. Actuarial Value of Assets* (see Section IIB)	826,686	46,345	873,031
3. Unfunded Accrued Liability: (1) - (2)	399,124	22,375	421,499
4. Funded Ratio: (2) / (1)	67.4%	67.4%	67.4%
5. Amortization Period	13	13	13
6. Amortization Growth Rate	3.50%	3.50%	3.50%
7. Past Service Cost: (3) amortized over (5)	33,422	1,874	35,296
*The Actuaried Value of Access was allocated in proportion to the Accruad Lightlity			

<sup>\*</sup>The Actuarial Value of Assets was allocated in proportion to the Accrued Liability.

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**Town of Glastonbury Retirement Income Plan** 

# Section III - Development of Contribution D. Hybrid Actuarially Determined Contribution for FY 2021-22

	Town Hybrid	Housing Authority Hybrid	Hybrid Total
Total Normal Cost	\$426,598	\$13,070	\$439,668
2. Expected Member Contributions	195,170	8,948	204,118
3. Expected Administrative Expenses	284	16	300
4. Net Normal Cost: (1) - (2) + (3)	231,712	4,138	235,850
5. Past Service Cost (see Section IIIC)	33,422	1,874	35,296
6. Interest on (4) + (5)	13,257	301	13,558
7. Actuarially Determined Contribution for FY 2021-22: (4) + (5) + (6)	278,391	6,313	284,704

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### Section III - Development of Contribution E. Long Range Forecast

This forecast is based on the results of the July 1, 2020 actuarial valuation and assumes that the Town will pay the Actuarially Determined Contribution each year, the assets will return the assumed interest rate on a market value basis each year, and there are no future changes in the actuarial methods or assumptions or in the plan provisions. For purposes of this forecast the amortization period declines to 1 year to illustrate the progress of the plan towards becoming fully funded; in actual practice the amortization period will not be less than 1 years in order to shield the Town from contribution volatility. Actual results at each point in time will yield different values, reflecting the actual experience of the plan membership and assets.

	V	alues as of the \	/aluation Date			Cash Flows Projected to the Following Fiscal Year			scal Year
•		Actuarial	Unfunded						
Valuation	Accrued	Value of	Accrued	Funded	Fiscal	Town	Member	Benefit	Net
Date	Liability	Assets	Liability	Ratio	Year	Contributions	Contributions	Payments	Cash Flows
7/1/2020	\$237,172,324	\$162,766,959	\$74,405,365	68.6%	2021-22	\$10,037,785	\$2,049,959	(\$12,234,484)	(\$146,740)
7/1/2021	245,714,000	174,359,000	71,355,000	71.0%	2022-23	10,224,000	2,126,000	(12,786,000)	(436,000)
7/1/2022	254,099,000	184,768,000	69,331,000	72.7%	2023-24	10,570,000	2,167,000	(13,561,000)	(824,000)
7/1/2023	262,529,000	195,289,000	67,240,000	74.4%	2024-25	10,917,000	2,216,000	(14,397,000)	(1,264,000)
7/1/2024	270,715,000	206,799,000	63,916,000	76.4%	2025-26	11,219,000	2,260,000	(15,248,000)	(1,769,000)
7/1/2025	278,578,000	218,784,000	59,794,000	78.5%	2026-27	11,493,000	2,317,000	(16,075,000)	(2,265,000)
7/1/2026	286,066,000	231,010,000	55,056,000	80.8%	2027-28	11,791,000	2,350,000	(16,978,000)	(2,837,000)
7/1/2027	293,211,000	243,497,000	49,714,000	83.0%	2028-29	12,062,000	2,384,000	(17,891,000)	(3,445,000
7/1/2028	299,820,000	256,185,000	43,635,000	85.4%	2029-30	12,350,000	2,425,000	(18,801,000)	(4,026,000)
7/1/2029	305,837,000	269,047,000	36,790,000	88.0%	2030-31	12,661,000	2,478,000	(19,631,000)	(4,492,000)
7/1/2030	311,266,000	282,116,000	29,150,000	90.6%	2031-32	13,054,000	2,533,000	(20,448,000)	(4,861,000)
7/1/2031	316,161,000	295,527,000	20,634,000	93.5%	2032-33	13,511,000	2,547,000	(21,339,000)	(5,281,000
7/1/2032	320,528,000	309,398,000	11,130,000	96.5%	2033-34	14,137,000	2,572,000	(22,072,000)	(5,363,000)
7/1/2033	324,134,000	323,704,000	430,000	99.9%	2034-35	2,642,000	2,636,000	(22,592,000)	(17,314,000
7/1/2034	327,086,000	338,818,000	(11,732,000)	103.6%	2035-36	312,000	2,719,000	(23,008,000)	(19,977,000)
7/1/2035	329,665,000	342,535,000	(12,870,000)	103.9%	2036-37	75,000	2,761,000	(23,526,000)	(20,690,000)
7/1/2036	331,999,000	343,712,000	(11,713,000)	103.5%	2037-38	383,000	2,813,000	(23,982,000)	(20,786,000)
7/1/2037	333,897,000	344,197,000	(10,300,000)	103.1%	2038-39	967,000	2,921,000	(24,229,000)	(20,341,000
7/1/2038	335,450,000	344,581,000	(9,131,000)	102.7%	2039-40	1,248,000	3,016,000	(24,527,000)	(20,263,000
7/1/2039	336,904,000	345,410,000	(8,506,000)	102.5%	2040-41	929,000	3,091,000	(24,803,000)	(20,783,000

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**Town of Glastonbury Retirement Income Plan** 

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# Section III - Development of Contribution F. History of Funded Status

	Actuarial		Unfunded	
Valuation	Value of	Accrued	Accrued	Funded
Date	Assets	Liability	Liability	Ratio
July 1, 2012	\$94,225,842	\$141,513,642	\$47,287,800	66.6%
July 1, 2013	100,043,439	149,596,651	49,553,212	66.9%
July 1, 2014	111,242,055	157,479,604	46,237,549	70.6%
July 1, 2015	121,001,212	167,525,980	46,524,768	72.2%
July 1, 2016	128,069,667	180,580,934	52,511,267	70.9%
July 1, 2017	137,484,904	195,101,288	57,616,384	70.5%
July 1, 2018	146,970,419	205,400,511	58,430,092	71.6%
July 1, 2019	154,273,071	229,132,148	74,859,077	67.3%
July 1, 2020	162,766,959	237,172,324	74,405,365	68.6%

# Section III - Development of Contribution G. History of Town Contributions

	Actuarially	Actual		Actual Contribution
Fiscal	Determined	Town		as a Percent of
Year	Contribution	Contribution	Payroll	Payroll
2013-14	\$5,771,396	\$5,771,396	\$24,455,208	23.6%
2014-15	6,001,585	6,001,585	27,153,582	22.1%
2015-16	6,118,624	6,118,624	26,362,701	23.2%
2016-17	6,325,362	6,325,363	27,677,315	22.9%
2017-18	7,193,600	7,137,123	28,655,358	24.9%
2018-19	7,908,372	7,908,372	29,581,276	26.7%
2019-20	8,170,908	8,170,908	28,602,606	28.6%
2020-21	9,832,273	TBD	29,331,962	TBD
2021-22	10,037,785	TBD	29,063,202	TBD

### Section IV - Membership Data A. Reconciliation of Membership from Prior Valuation

Details of the changes in the Plan membership since the last valuation are shown below. Additional details on the Plan membership are provided in the remainder of Section IV.

	Active Members	Terminated Vested Members	Nonvested Members Due Refunds	Service Retirees	Disabled Retirees	Bene- ficiaries	Total
Count July 1, 2019	433	115	15	310	3	34	910
Terminated							
- refunds due	(6)	-	6	-	-	-	0
- paid refund	(5)	(3)	(2)	-	-	-	(10)
- vested benefits due	(9)	9	-	-	-	-	0
Retired	(22)	(12)	-	34	-	-	0
Died							
- with beneficiary	(1)	-	(1)	(1)	-	3	0
- no beneficiary	-	(1)	(1)	(4)	-	(2)	(8)
Benefits expired	-	-	-	-	-	-	0
New member	30	-	-	-	-	-	30
Rehired	-	-	-	-	-	-	0
New Alternate Payee	-	-	-	-	-	-	0
Correction	-	-	-	1	-	-	1
Count July 1, 2020	420	108	17	340	3	35	923

### Section IV - Membership Data B. Statistics of Active Membership

Number of Active Members   Board of Education   216   218			As of	As of
Highway / Veh Maint / Refuse   17			July 1, 2019	July 1, 2020
Highway / Veh Maint / Refuse   17				
Dispatchers	Number of Active Members			
Housing Authority   9   9   9   9   Police   53   53   53   53   53   53   53   5				15
Police   53   53     Town   75   63     Facilities / Wastewater   12   9     Town Hybrid   37   42     Housing Authority Hybrid   0   3     Total   433   420      Average Age   Board of Education   55.1   55.0     Highway / Veh Maint / Refuse   54.2   54.0     Dispatchers   42.9   48.8     Housing Authority   57.4   58.4     Police   39.3   39.8     Town   57.0   56.8     Facilities / Wastewater   54.6   53.0     Town Hybrid   43.5   44.9     Housing Authority Hybrid   33.1   32.2     Total   52.0   52.0      Average Service   Board of Education   11.8   11.8     Highway / Veh Maint / Refuse   21.1   21.0     Dispatchers   14.2   18.7     Housing Authority Hybrid   16.4   17.4     Police   9.1   9.6     Town   18.2   18.3     Facilities / Wastewater   18.5   15.4     Town   18.2   18.3     Facilities / Wastewater   18.5   15.4     Town   Town   18.2   18.3     Facilities / Wastewater   18.5   15.4     Town   Town   18.2   18.3     Facilities / Wastewater   18.5   15.4     Town   Hybrid   2.0   2.5     Housing Authority Hybrid   2.7   3.3		•	11	8
Town		•	9	9
Facilities / Wastewater 12 9 Town Hybrid 37 42 Housing Authority Hybrid 0 0 3 Total 433 420  Average Age Board of Education 55.1 55.0 Highway / Veh Maint / Refuse 54.2 54.0 Dispatchers 42.9 48.8 Housing Authority 57.4 58.4 Police 39.3 39.8 Town 57.0 56.8 Facilities / Wastewater 54.6 53.0 Town 43.5 44.9 Housing Authority Hybrid 33.1 32.2 Total 52.0 52.0  Average Service Board of Education 11.8 11.8 Highway / Veh Maint / Refuse 21.1 21.0 Dispatchers 14.2 18.7 Housing Authority Hybrid 16.4 17.4 Police 9.1 9.6 Town 18.2 18.3 Facilities / Wastewater 18.5 15.4 Town 18.2 18.3 Facilities / Wastewater 18.5 15.4 Town Hybrid 2.0 2.5 Town Hybrid 2.0 2.5 Housing Authority Hybrid 2.7 3.3		Police	53	53
Town Hybrid   37   42		Town	75	63
Housing Authority Hybrid   0   3   420		Facilities / Wastewater	12	9
Average Age   Board of Education   55.1   55.0   Highway / Veh Maint / Refuse   54.2   54.0   Dispatchers   42.9   48.8   Housing Authority   57.4   58.4   Police   39.3   39.8   Town   57.0   56.8   Facilities / Wastewater   54.6   53.0   Town Hybrid   43.5   44.9   Housing Authority Hybrid   33.1   32.2   Total   52.0   52.0    Average Service   Board of Education   11.8   11.8   Highway / Veh Maint / Refuse   21.1   21.0   Dispatchers   14.2   18.7   Housing Authority   16.4   17.4   Police   9.1   9.6   Town   18.2   18.3   Facilities / Wastewater   18.5   15.4   Town Hybrid   2.0   2.5   Housing Authority Hybrid   2.0   2.5		Town Hybrid	37	42
Average Age   Board of Education   55.1   55.0   Highway / Veh Maint / Refuse   54.2   54.0   Dispatchers   42.9   48.8   Housing Authority   57.4   58.4   Police   39.3   39.8   Town   57.0   56.8   Facilities / Wastewater   54.6   53.0   Town Hybrid   43.5   44.9   Housing Authority Hybrid   33.1   32.2   Total   52.0   52.0    Average Service   Board of Education   11.8   11.8   Highway / Veh Maint / Refuse   21.1   21.0   Dispatchers   14.2   18.7   Housing Authority   16.4   17.4   Police   9.1   9.6   Town   18.2   18.3   Facilities / Wastewater   18.5   15.4   Town Hybrid   2.0   2.5   Housing Authority Hybrid   2.7   3.3		Housing Authority Hybrid	<u>0</u>	<u>3</u>
Highway / Veh Maint / Refuse 54.2 54.0 Dispatchers 42.9 48.8 Housing Authority 57.4 58.4 Police 39.3 39.8 Town 57.0 56.8 Facilities / Wastewater 54.6 53.0 Town Hybrid 43.5 44.9 Housing Authority Hybrid 33.1 32.2 Total 52.0 52.0  Average Service Board of Education 11.8 11.8 Highway / Veh Maint / Refuse 21.1 21.0 Dispatchers 14.2 18.7 Housing Authority Hybrid 16.4 17.4 Police 9.1 9.6 Town 18.2 18.3 Facilities / Wastewater 18.5 15.4 Town Hybrid 2.0 2.5 Housing Authority Hybrid 2.0 2.5 Housing Authority Hybrid 2.7 3.3		Total	433	420
Dispatchers 42.9 48.8 Housing Authority 57.4 58.4 Police 39.3 39.8 Town 57.0 56.8 Facilities / Wastewater 54.6 53.0 Town Hybrid 43.5 44.9 Housing Authority Hybrid 33.1 32.2 Total 52.0 52.0  Average Service Board of Education 11.8 11.8 Highway / Veh Maint / Refuse 21.1 21.0 Dispatchers 14.2 18.7 Housing Authority 16.4 17.4 Police 9.1 9.6 Town 18.2 18.3 Facilities / Wastewater 18.5 15.4 Town Hybrid 2.0 2.5 Housing Authority Hybrid 2.0 2.5 Housing Authority Hybrid 2.7 3.3	Average Age	Board of Education	55.1	55.0
Housing Authority 57.4 58.4 Police 39.3 39.8 Town 57.0 56.8 Facilities / Wastewater 54.6 53.0 Town Hybrid 43.5 44.9 Housing Authority Hybrid 33.1 32.2 Total 52.0 52.0  Average Service Board of Education 11.8 11.8 Highway / Veh Maint / Refuse 21.1 21.0 Dispatchers 14.2 18.7 Housing Authority 16.4 17.4 Police 9.1 9.6 Town 18.2 18.3 Facilities / Wastewater 18.5 15.4 Town Hybrid 2.0 2.5 Housing Authority Hybrid 2.7 3.3		Highway / Veh Maint / Refuse	54.2	54.0
Police 39.3 39.8 Town 57.0 56.8 Facilities / Wastewater 54.6 53.0 Town Hybrid 43.5 44.9 Housing Authority Hybrid 33.1 32.2 Total 52.0 52.0  Average Service Board of Education 11.8 11.8 Highway / Veh Maint / Refuse 21.1 21.0 Dispatchers 14.2 18.7 Housing Authority 16.4 17.4 Police 9.1 9.6 Town 18.2 18.3 Facilities / Wastewater 18.5 15.4 Town Hybrid 2.0 2.5 Housing Authority Hybrid 2.7 3.3		Dispatchers	42.9	48.8
Police 39.3 39.8 Town 57.0 56.8 Facilities / Wastewater 54.6 53.0 Town Hybrid 43.5 44.9 Housing Authority Hybrid 33.1 32.2 Total 52.0 52.0  Average Service Board of Education 11.8 11.8 Highway / Veh Maint / Refuse 21.1 21.0 Dispatchers 14.2 18.7 Housing Authority 16.4 17.4 Police 9.1 9.6 Town 18.2 18.3 Facilities / Wastewater 18.5 15.4 Town Hybrid 2.0 2.5 Housing Authority Hybrid 2.7 3.3		Housing Authority	57.4	58.4
Facilities / Wastewater 54.6 53.0 Town Hybrid 43.5 44.9 Housing Authority Hybrid 33.1 32.2 Total 52.0 52.0  Average Service Board of Education 11.8 11.8 Highway / Veh Maint / Refuse 21.1 21.0 Dispatchers 14.2 18.7 Housing Authority 16.4 17.4 Police 9.1 9.6 Town 18.2 18.3 Facilities / Wastewater 18.5 15.4 Town Hybrid 2.0 2.5 Housing Authority Hybrid 2.7 3.3			39.3	39.8
Facilities / Wastewater 54.6 53.0 Town Hybrid 43.5 44.9 Housing Authority Hybrid 33.1 32.2 Total 52.0 52.0  Average Service Board of Education 11.8 11.8 Highway / Veh Maint / Refuse 21.1 21.0 Dispatchers 14.2 18.7 Housing Authority 16.4 17.4 Police 9.1 9.6 Town 18.2 18.3 Facilities / Wastewater 18.5 15.4 Town Hybrid 2.0 2.5 Housing Authority Hybrid 2.7 3.3		Town	57.0	56.8
Town Hybrid 43.5 44.9 Housing Authority Hybrid 33.1 32.2 Total 52.0 52.0  Average Service Board of Education 11.8 Highway / Veh Maint / Refuse 21.1 21.0 Dispatchers 14.2 18.7 Housing Authority 16.4 17.4 Police 9.1 9.6 Town 18.2 18.3 Facilities / Wastewater 18.5 15.4 Town Hybrid 2.0 2.5 Housing Authority Hybrid 2.7 3.3		Facilities / Wastewater		
Housing Authority Hybrid   33.1   32.2     Total   52.0   52.0     Average Service   Board of Education   11.8   Highway / Veh Maint / Refuse   21.1   21.0     Dispatchers   14.2   18.7     Housing Authority   16.4   17.4     Police   9.1   9.6     Town   18.2   18.3     Facilities / Wastewater   18.5   15.4     Town Hybrid   2.0   2.5     Housing Authority Hybrid   2.7   3.3		Town Hybrid		
Total 52.0 52.0  Average Service Board of Education 11.8 11.8 Highway / Veh Maint / Refuse 21.1 21.0 Dispatchers 14.2 18.7 Housing Authority 16.4 17.4 Police 9.1 9.6 Town 18.2 18.3 Facilities / Wastewater 18.5 15.4 Town Hybrid 2.0 2.5 Housing Authority Hybrid 2.7 3.3				
Highway / Veh Maint / Refuse       21.1       21.0         Dispatchers       14.2       18.7         Housing Authority       16.4       17.4         Police       9.1       9.6         Town       18.2       18.3         Facilities / Wastewater       18.5       15.4         Town Hybrid       2.0       2.5         Housing Authority Hybrid       2.7       3.3				
Highway / Veh Maint / Refuse       21.1       21.0         Dispatchers       14.2       18.7         Housing Authority       16.4       17.4         Police       9.1       9.6         Town       18.2       18.3         Facilities / Wastewater       18.5       15.4         Town Hybrid       2.0       2.5         Housing Authority Hybrid       2.7       3.3	Average Service	Board of Education	11.8	11.8
Dispatchers       14.2       18.7         Housing Authority       16.4       17.4         Police       9.1       9.6         Town       18.2       18.3         Facilities / Wastewater       18.5       15.4         Town Hybrid       2.0       2.5         Housing Authority Hybrid       2.7       3.3		Highway / Veh Maint / Refuse	21.1	21.0
Housing Authority       16.4       17.4         Police       9.1       9.6         Town       18.2       18.3         Facilities / Wastewater       18.5       15.4         Town Hybrid       2.0       2.5         Housing Authority Hybrid       2.7       3.3				
Police       9.1       9.6         Town       18.2       18.3         Facilities / Wastewater       18.5       15.4         Town Hybrid       2.0       2.5         Housing Authority Hybrid       2.7       3.3		·		
Town       18.2       18.3         Facilities / Wastewater       18.5       15.4         Town Hybrid       2.0       2.5         Housing Authority Hybrid       2.7       3.3		•		
Facilities / Wastewater 18.5 15.4 Town Hybrid 2.0 2.5 Housing Authority Hybrid 2.7 3.3				
Town Hybrid 2.0 2.5 Housing Authority Hybrid 2.7 3.3				
Housing Authority Hybrid 2.7 3.3				
		-		
		Total	12.4	12.1

### Section IV - Membership Data B. Statistics of Active Membership (continued)

		As of	As of
		July 1, 2019	July 1, 2020
Total Payroll	Board of Education	\$10,976,370	\$11,313,540
	Highway / Veh Maint / Refuse	1,535,821	1,309,166
	Dispatchers	1,018,713	719,095
	Housing Authority	693,010	715,802
	Police	5,426,886	5,612,289
	Town	6,207,837	5,476,269
	Facilities / Wastewater	931,524	776,757
	Town Hybrid	2,256,508	3,002,621
	Housing Authority Hybrid	285,293	<u>137,663</u>
	Total	29,331,962	29,063,202
Average Payroll	Board of Education	50,817	51,897
	Highway / Veh Maint / Refuse	90,342	87,278
	Dispatchers	92,610	89,887
	Housing Authority	77,001	79,534
	Police	102,394	105,892
	Town	82,771	86,925
	Facilities / Wastewater	77,627	86,306
	Town Hybrid	60,987	71,491
	Housing Authority Hybrid	95,098	45,888
	Total	67,741	69,198
		÷.,	55,100

### Section IV - Membership Data C. Distribution of Active Members as of July 1, 2020

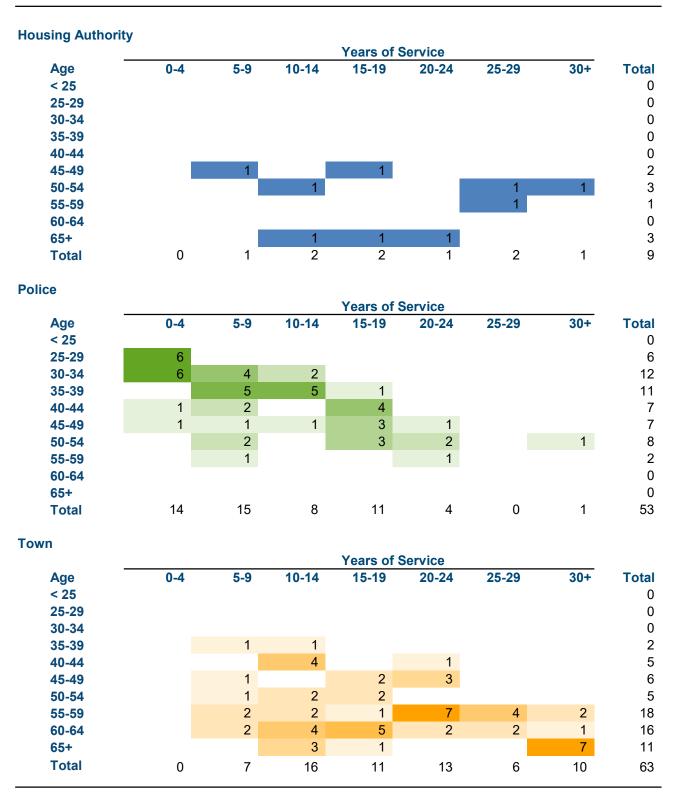
Board of Educati	on							
				Years of S	Service			
Age	0-4	5-9	10-14	15-19	20-24	25-29	30+	Total
< 25	2	1						3
25-29	1	2						3
30-34	4	1	2					7
35-39	2	5	2	1				10
40-44	3	2	2					7
45-49	3	3	6	2	2			16
50-54	8	15	5	7	1		1	37
55-59	9	17	15	7	8		4	60
60-64	2	5	11	12	12	3	2	47
65+		3	5	6	4	4	6	28
Total	34	54	48	35	27	7	13	218
Highway / Veh M	aint / Refuse							
				Years of S	Service			
Age	0-4	5-9	10-14	15-19	20-24	25-29	30+	Total
< 25								0
25-29								0
30-34								0
35-39		2						2
40-44								0
45-49			1					1
50-54				1			1	2
55-59			1	1		1	5	8
60-64			1	1				2
65+								0
Total	0	2	3	3	0	1	6	15
Dispatchers								
•				Years of S	Service			
Age	0-4	5-9	10-14	15-19	20-24	25-29	30+	Total
< 25								0
25-29	1							1
30-34		1						1
35-39	1							1
40-44								0
45-49								0
50-54				1				1
55-59				1				1
60-64							3	3
65+								0
Total	2	1	0	2	0	0	3	8
		ı 						

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**Town of Glastonbury Retirement Income Plan** 

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### Section IV - Membership Data C. Distribution of Active Members as of July 1, 2020 (continued)

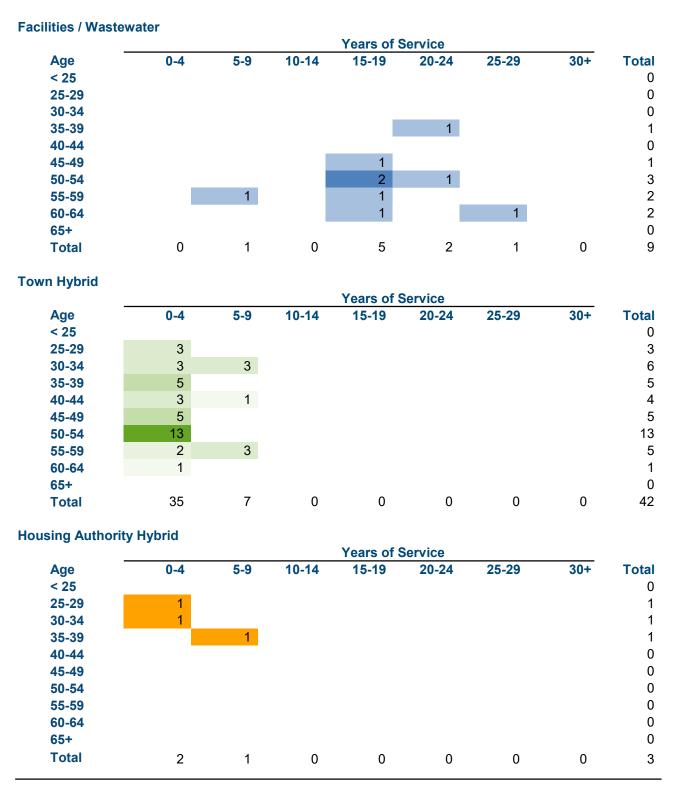


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**Town of Glastonbury Retirement Income Plan** 

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#### Section IV - Membership Data C. Distribution of Active Members as of July 1, 2020 (continued)



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**Town of Glastonbury Retirement Income Plan** 

### Section IV - Membership Data D. Statistics of Inactive Membership

	As of	As of
	July 1, 2019	July 1, 2020
Terminated Vested Members		
Number	115	108
Total Annual Benefit	\$949,237	\$869,766
Average Annual Benefit	8,254	8,053
Average Age	55.2	54.3
Nonvested Members Due Refunds		
Number	15	17
Service Retirees		
Number	310	340
Total Annual Benefit	\$8,857,481	\$10,011,739
Average Annual Benefit	28,573	29,446
Average Age	72.0	72.1
Disabled Retirees		
Number	3	3
Total Annual Benefit	\$87,249	\$87,249
Average Annual Benefit	29,083	29,083
Average Age	51.3	52.3
Beneficiaries		
Number	34	35
Total Annual Benefit	\$614,555	\$617,960
Average Annual Benefit	18,075	17,656
Average Age	75.5	75.3

# Section IV - Membership Data E. Distribution of Inactive Members as of July 1, 2020

			Annual
	Age	Number	Benefits
Terminated Vested Members	< 50	34	\$123,971
	50 - 59	46	397,016
	60 - 69	41	332,041
	70 - 79	4	16,738
	80 - 89	0	0
	90 +	<u>0</u>	<u>0</u>
	Total	125	869,766
Service Retirees	< 50	3	\$109,223
	50 - 59	21	1,175,473
	60 - 69	117	4,276,918
	70 - 79	140	3,452,744
	80 - 89	45	879,604
	90 +	<u>14</u>	<u>117,777</u>
	Total	340	10,011,739
Disabled Retirees	< 50	2	\$83,022
	50 - 59	0	0
	60 - 69	1	4,227
	70 - 79	0	0
	80 - 89	0	0
	90 +	<u>0</u>	<u>0</u>
	Total	3	87,249
Beneficiaries	< 50	0	\$0
	50 - 59	4	78,860
	60 - 69	10	168,450
	70 - 79	7	106,016
	80 - 89	6	128,673
	90 +	<u>8</u>	<u>135,961</u>
	Total	<u>–</u> 35	617,960

#### Section V - Analysis of Risk A. Introduction

The results of this actuarial valuation are based on one set of reasonable assumptions. However, it is almost certain that future experience will not exactly match these assumptions. As an example, the plan's investments may perform better or worse than assumed in any single year and over any longer time horizon. It is therefore important to consider the potential impacts of these likely differences when making decisions that may affect the future financial health of the plan, or of the plan's members.

In addition, as plans mature they accumulate larger pools of assets and liabilities. The increase in size in turn increases the potential magnitude of adverse experience. As an example, the dollar impact of a 10% investment loss on a plan with \$1 billion in assets and liabilities is much greater than the dollar impact for a plan with \$1 million in assets and liabilities. Since pension plans make long-term promises and rely on long-term funding, it is important to consider how mature the plan is today, and how mature it may become in the future.

Actuarial Standard of Practice No. 51 (ASOP 51) directs actuaries to provide pension plan sponsors with information concerning the risks associated with the plan:

- Identify risks that may be significant to the plan.
- Assess the risks identified as significant to the plan. The assessment does not need to include numerical calculations.
- Disclose plan maturity measures and historical information that are significant to understanding the plan's risks.

This section of the report uses the framework of ASOP 51 to communicate important information about significant risks to the plan, the plan's maturity, and relevant historical plan data.

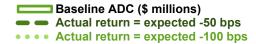
Please see Section III E for more information on the basis for the projected results shown on the following pages.

#### Section V - Analysis of Risk B. Risk Identification and Assessment

#### **Investment Risk**

Definition: This is the potential that investment returns will be different than expected.

Identification: To the extent that actual investment returns differ from the assumed investment return, the plan's future assets, Actuarially Determined Contributions, and funded status may differ significantly from those presented in this valuation. The consequences of persistent underperformance on future Actuarially Determined Contribution levels are illustrated below:

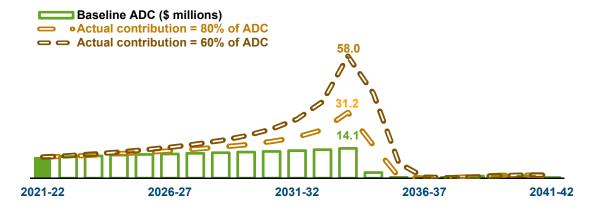




#### **Contribution Risk**

Definition: This is the potential that actual future contributions will be less than the Actuarially Determined Contribution.

Identification: Over the past 7 years, actual contributions have been 99.9% of the Actuarially Determined Contribution in total. The consequences of persistent underfunding on future Actuarially Determined Contribution levels are illustrated below:



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Town of Glastonbury Retirement Income Plan

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#### Section V - Analysis of Risk B. Risk Identification and Assessment

#### **Liquidity Risk**

Definition: This is the potential that assets must be liquidated at a loss earlier than planned in order to pay for the plan's benefits and operating costs. This risk is heightened for plans with negative cash flows, in which contributions are not sufficient to cover benefit payments plus expenses.

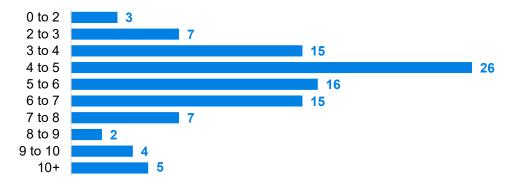
Identification: In 2019-20, the plan had negative cash flow, with town and member contributions to the plan of \$10,186,228 compared to \$10,483,696 of benefit payments and administrative expenses paid out of the plan. We suggest that you consult with your investment advisors with respect to the liquidity characteristics of the plan's investment holdings.

#### **Maturity Risk**

Definition: This is the potential for total plan liabilities to become more heavily weighted toward inactive liabilities over time, and for plan assets and/or liabilities to become larger relative to the active member liability.

Identification: The plan is subject to maturity risk because as plan assets and liabilities continue to grow, the dollar impact of any gains or losses on the assets or liabilities also becomes larger.

Assessment: As of July 1, 2020, the plan's Asset Volatility Ratio (the ratio of the market value of plan assets to payroll) is 5.6. According to Milliman's 2020 Public Pension Funding Study, the 100 largest US public pension plans have the following range of Asset Volatility Ratios:



#### Inflation Risk

Definition: This is the potential for a pension to lose purchasing power over time due to inflation.

Identification: The members of pension plans without fully inflation-indexed benefits are subject to the risk that their purchasing power will be reduced over time due to inflation.

Assessment: This plan provides for postretirement benefit increases that are directly tied to each year's rate of actual inflation. However, there is a maximum annual adjustment and a maximum lifetime adjustment. Further, not all members are eligible for these increases; this leaves members bearing some inflation risk.

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# Section V - Analysis of Risk B. Risk Identification and Assessment

## **Insolvency Risk**

Definition: This is the potential that a plan will become insolvent; that is, assets will be fully depleted.

Identification: If a plan becomes insolvent, contractually required benefits must be paid from the plan sponsor's other remaining assets.

Assessment: Under the GASB 68 depletion date methodology, the plan is not projected to become insolvent. Please see the GASB 68 report for more details on the underlying analysis.

## **Demographic Risks**

Definition: This is the potential that mortality, turnover, retirement, or other demographic experience will be different than expected.

Identification: The pension liabilities reported herein have been calculated by assuming that members will follow patterns of demographic experience as described in Appendix B. If actual demographic experience or future demographic assumptions are different from what is assumed to occur in this valuation, future pension liabilities, Actuarially Determined Contributions, and funded status may differ significantly from those presented in this valuation. Formal Experience Studies performed on a regular basis are helpful in ensuring that the demographic assumptions reflect emerging plan experience.

#### **Retirement Risk**

Definition: This is the potential for members to retire and receive subsidized benefits that are more valuable than expected.

Identification: This plan has valuable early retirement benefits. If members retire at earlier ages than are anticipated by the actuarial assumptions, this will put upward pressure on subsequent Actuarially Determined Contributions.

## Pensionable Earnings Risk

Definition: This is the potential for active members to add items to their pensionable earnings and receive pension benefits that are higher than expected.

Identification: As Earnings include overtime payments, commissions, bonuses and any other additional compensation, a participant can significantly increase their final years of Earnings which are included in their Average Annual Earnings to calculate their final benefit. We have reflected a load for compensated absences for the groups that are eligible for these adjustments.

## Section V - Analysis of Risk C. Maturity Measures

The metrics presented below are different ways of understanding the plan's maturity level, both in the past and as it is expected to change in the coming years.

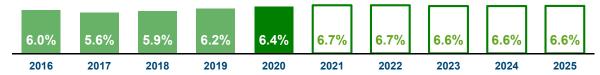
## Asset Volatility Ratio: Market Value of Assets compared to Payroll



## Accrued Liability for members in pay status compared to total Accrued Liability



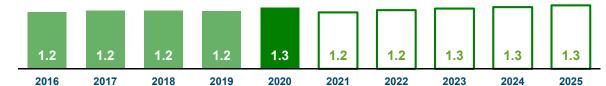
## **Benefit Payments compared to Market Value of Assets**



## **Net Cash Flows compared to Market Value of Assets**



## **Benefit Payments compared to Town Contributions**



## Duration of Accrued Liability (based on GASB 68 sensitivity disclosures)



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## **Appendix A - Actuarial Funding Method**

The actuarial funding method used in the valuation of this Plan is known as the Entry Age Normal Method. The Actuarially Determined Contribution consists of three pieces: Normal Cost plus a Past Service Cost payment to gradually eliminate the Unfunded Accrued Liability plus Interest to reflect the timing of the contribution relative to the valuation date.

The Normal Cost is determined by calculating the present value of future benefits for present active Members that will become payable as the result of death, disability, retirement or termination. This cost is then spread as a level percentage of earnings from entry age to termination as an Active Member. If Normal Costs had been paid at this level for all prior years, a fund would have accumulated. Because this fund represents the portion of benefits that would have been funded to date, it is termed the Accrued Liability. In fact, it is calculated by adding the present value of benefits for Retired Members and Terminated Vested Members to the present value of benefits for Active Members and subtracting the present value of future Normal Cost contributions.

The funding cost of the Plan is derived by making certain specific assumptions as to rates of interest, mortality, turnover, etc. which are assumed to hold for many years into the future. Since actual experience may differ somewhat from the assumptions, the costs determined by the valuation must be regarded as estimates of the true costs of the Plan.

The Unfunded Accrued Liability is the excess of the Accrued Liability over the assets which have been accumulated for the plan. This Unfunded Accrued Liability is amortized as a level percent over 14 years starting with July 1, 2019. The amortization period will decline by 1 each year until it reaches 10 years, after which time it will remain at 10 years.

The Actuarial Value of Assets is determined by recognizing market gains and losses non-asymptotically over a five year period.

The long-range forecasts included in this report have been developed by assuming that members will terminate, retire, become disabled, and die according to the actuarial assumptions with respect to these causes of decrement, and that pay increases, cost of living adjustments, and so forth will likewise occur according to the actuarial assumptions. For those unions whose new employees are eligible to participate in this plan, members who are projected to leave active employment are assumed to be replaced by new active members with the same age, service, gender, and pay characteristics as those hired in the past few years.

## **Appendix B - Actuarial Assumptions**

Each of the assumptions used in this valuation was set based on industry standard published tables and data, the particular characteristics of the plan, relevant information from the plan sponsor or other sources about future expectations, and our professional judgment regarding future plan experience. We believe the assumptions are reasonable for the contingencies they are measuring, and are not anticipated to produce significant cumulative actuarial gains or losses over the measurement period.

Interest Rate Non-Hybrid plan: 6.50%

Hybrid plan: 5.00%

Inflation 2.75%

**Salary Scale** Graded salary growth with an ultimate rate of 3.00%.

3.50%

Age	Police	Town/BOE
25	6.50%	6.25%
30	6.00%	5.75%
35	4.75%	4.50%
40	3.75%	4.25%
45	3.50%	4.00%
50	3.50%	3.50%
55	3.25%	3.25%
60+	3.00%	3.00%

Amortization Growth Rate

**Administrative Expenses** 

Prior year administrative expenses increased 3.0% and rounded to the nearest thousand.

**Mortality** 

Public Safety and Blue Collar Employees: PubS-2010 Mortality Table with generational projection with 100% of MP 2019 Ultimate Scale, with employee rates before benefit commencement and healthy or disabled annuitant rates after benefit commencement. This assumption includes a margin for improvements in longevity beyond the valuation date.

All Others: PubG-2010 Mortality Table with generational projection with 100% of MP 2019 Ultimate Scale, with employee rates before benefit commencement and healthy or disabled annuitant rates after benefit commencement. This assumption includes a margin for improvements in longevity beyond the valuation date.

## **Appendix B - Actuarial Assumptions**

#### **Survivor's Benefit**

It is assumed that husbands are 3 years older than wives and that 90% of the male participants and 60% of the female participants who are or will become eligible for coverage under the Survivor's Benefit will be survived by an eligible survivor.

#### **Turnover**

Police: None

**Town/BOE**: The probability that a participant at the indicated age will terminate is:

Age	Rate
20	13.95%
25	10.20%
30	7.58%
35	5.93%
40	4.88%
45	4.13%
50	3.38%
55	2.33%
60+	0.00%

## Retirement

Participants are assumed to retire as shown below:

То	wn	ВО	E
Age	Rate	Age	Rate
60	3%	63-64	10%
61-64	15%	65	50%
65	50%	66-69	30%
66-69	30%	70	100%
70	100%		

Police		Po	Police	
Hired before January 1, 2013		Hired on or at	Hired on or after January 1, 2013	
Service	Rate	Service	Rate	
20	10%	25	50%	
21	15%	26-29	20%	
22	30%	30	100%	
23-24	15%			
25-29	30%			
30	100%			

For **Police**, minimum assumed retirement age is 50; 100% are assumed to retire at age 60.

## **Appendix B - Actuarial Assumptions**

**Disability** 50% of the 1985 Disability Pension Table Class 1 Rates.

50% of Police who become disabled are assumed to have a Service

Connected Disability.

Compensated Absences Increase active liability and normal cost by 7% for Town and Highway and

by 10% for Police hired before January 1, 2013.

Cost of Living Adjustments Non-Hybrid: 2.75%

**Hybrid: 2.00%** 

Cost of Living Adjustments are not available for some groups and are subject to limitations for some groups. These restrictions are reflected in

accordance with the plan provisions.

This exhibit summarizes the major provisions of the Plan. It is not intended to be, nor should it be interpreted as a complete statement of all plan provisions. All eligibility requirements and benefit amounts shall be determined in strict accordance with the plan document itself. To the extent that this summary does not accurately reflect the plan provisions, then the results of this valuation may not be accurate.

## **Eligibility**

Completed one year of continuous Service and elects to make Mandatory Employee Contributions. No Division 005 (Highway / Vehicle Maintenance / Refuse) or Division 007 (Facilities / Wastewater) employees hired on or after September 1, 2013 are eligible to enter the Plan. All other Town and Housing Authority employees hired on or after June 1, 2013 will be eligible for benefits under the Hybrid plan benefit structure.

## **Earnings**

Basic compensation received from the Employer for services as an Employee, plus overtime payments, commissions, bonuses and any other additional compensation.

Effective July 1, 2004, for Employees hired on or after such date, Highway / Vehicle Maintenance / Refuse employees shall not include sick leave payments as Earnings.

Effective July 1, 1994, Facilities / Wastewater employees shall not include sick leave payments as Earnings.

Effective January 1, 2013, for Employees hired on or after such date, Police employees shall not include overtime, private duty or sick leave payments as Earnings.

### **Average Annual Earnings**

# Town, Board of Education, Dispatchers, Housing Authority and Facilities / Wastewater

The highest average Earnings received in any five consecutive Earnings Computation Periods during the Participant's period of Credited Service in which their Earnings were highest and dividing the aggregate of such five years Earnings by 5.

## **Police**

The highest average Earnings received in any 48 consecutive calendar months during the Participant's period of Credited Service in which Earnings were highest and dividing the aggregate of such 48 months Earnings by 4.

## Highway / Vehicle Maintenance / Refuse / Hybrid plan groups

The highest average Earnings received in any 60 consecutive calendar months during the Participant's period of Credited Service in which their Earnings were highest and dividing the aggregate of such five years Earnings by 5.

## July 1, 2020 Actuarial Valuation Town of Glastonbury Retirement Income Plan

#### **Service**

All years of Service with the employer, computed to the nearest 1/12 of a year, from date of employment to date of termination of employment, retirement date or date of death.

#### **Credited Service**

Participant's continuous Service completed prior to July 1, 1963 and subsequent to the date of coverage during which they have made contributions in accordance with the eligibility requirements, computed to the nearest 1/12 of a year, excluding any time absent from work due to a qualified disability, and excluding service after age 60 for police officers.

## **Social Security**

The yearly Primary Insurance Amount for which the participant is estimated to be eligible at his or her Social Security Normal Retirement Age under the Social Security Act as in effect on their Normal Retirement Date, or the date their Service ceases, if earlier. The estimate is based upon the participant's compensation for which they have paid taxes under the Social Security Act. It is assumed that the participant will not receive any future compensation which would be treated as wages for the purpose of the Social Security Act.

## **Normal Form of Annuity**

Single Life Annuity

#### **Normal Retirement Date**

Town, Board of Education, Highway / Vehicle Maintenance / Refuse, Housing Authority and Facilities / Wastewater / Hybrid plan groups If a participant became covered under the Plan prior to January 1, 1983, the day on which the participant attains age 65.

If a participant becomes covered under the plan on or after January 1, 1983, the day on which the participant attains age 65, or, if later, the earlier of the day on which the participant completes ten years of Service or the tenth anniversary of their participation commencement date.

#### **Police**

Effective July 1, 1991, the day on which the participant attains age 55 or, if earlier, the day on which the participant completes 25 years of Service.

Effective July 1, 1994, for a participant with an Hour of Service on or after July 1, 1994, the day on which the participant attains age 55 or, if earlier, the day on which the participant completes 20 years of Service or the date the participant would have completed 20 years of Service if the participant's employment had not ceased.

For new participants hired on or after January 1, 2013, the day on which the participant attains age 55, or, if earlier, the day on which the participant completes 25 years of Service.

## **Normal Retirement Date**

## **Dispatchers**

If a participant became covered under the Plan prior to January 1, 1983, the day on which the participant attains age 65.

If a participant became covered under the Plan on or after January 1, 1983, but prior to July 1, 1991, the day on which the participant attains age 65 or, if later, the earlier of the day on which the participant completes 10 years of Service with the Employer or the 10th anniversary of their participation commencement date.

On or after July 1, 1991, the day on which the participant attains age 62 or, if later the earlier of the day on which the Participant completes 10 years of Service or the 10th anniversary of their participation commencement date.

### **Normal Retirement Benefit**

# Town, Housing Authority, Dispatchers, and Highway / Vehicle Maintenance / Refuse (CILU)

1.75% of Average Annual Earnings times Credited Service plus 0.50% of Average Annual Earnings over \$15,000 times Credited Service.

## **Board of Education**

2.00% of Average Annual Earnings times Credited Service.

#### **Police**

Greater of 2.50% of Average Annual Earnings times Credited Service (maximum 30 years of Credited Service or 75% of Annual Average Earnings) or \$360.

For Officers hired on or after January 1, 2013, 2.0% of Final Average Earnings times Credited Service to a maximum of 70% of Annual Average Earnings.

## Facilities / Wastewater (AFSCME)

2.15% of Average Annual Earnings times Credited Service.

Maximum Benefit – 70% of Average Annual Earnings for Employees hired after November 29, 2005. 60% of Average Annual Earnings for Employees hired after June 30, 2008.

## Hybrid plan groups

1.50% of Average Annual Earnings times Credited Service (maximum 30 years of Credited Service or 45% of Annual Average Earnings).

Accrued benefit as of date of termination adjusted by the applicable vesting **Vested Benefit** 

percentage, payable as of Normal Retirement Date.

**Vesting Schedule** Town, Housing Authority, Board of Education, Highway / Vehicle **Maintenance / Refuse and Dispatchers** 

Years of Service	<b>Vesting Percentage</b>
0 ≤ Years of Service < 5	0%
5 ≤ Years of Service < 6	50%
6 ≤ Years of Service < 7	60%
7 ≤ Years of Service < 8	70%
8 ≤ Years of Service < 9	80%
9 ≤ Years of Service < 10	90%
10 ≤ Years of Service	100%

## Police / Hybrid plan groups

**Years of Service Vesting Percentage** 0 ≤ Years of Service < 10 0%

10 ≤ Years of Service 100%

#### **Facilities / Wastewater**

#### **Years of Service Vesting Percentage** 0 ≤ Years of Service < 5 0% 5 ≤ Years of Service < 6 80% 6 ≤ Years of Service < 7 90% 7 ≤ Years of Service 100%

#### Ten years early with 10 years of Service. **Early Retirement Date**

## **Early Retirement Benefit**

Normal Retirement benefit accrued to early retirement, actuarially reduced for the number of months the participant's Annuity Commencement Date precedes the participant's Normal Retirement Date.

## Pre Retirement Spouse Benefit

## Town, Housing Authority, Board of Education, Highway / Vehicle Maintenance / Refuse, Dispatchers and Facilities / Wastewater / Hybrid plan groups

To be eligible, must be actively contributing to the plan, have attained age 40 with 10 years of Service, and been married one full year prior to death. The benefit is the greater of 50% of the Ultimate Benefit times a Spouse Age Adjustment Factor or \$120.

#### **Police**

To be eligible, must be actively contributing to the plan, have been married one full year prior to death, and death occurs within two years of a Service connected incident. The benefit is the lesser of 2.50% of Average Annual Earnings times Credited Service at NRD or 75% of Average Annual Earnings.

## **Disability Eligibility**

Town, Housing Authority, Board of Education, Highway / Vehicle

Maintenance / Refuse, Dispatchers and Facilities / Wastewater / Hybrid

Actively contributing to the plan and 10 years of continuous Service and total disablement.

### **Police**

Non Service Connected Disability - Attained age 40 with 10 years of Service.

Service Connected Disability - Totally and permanently disabled.

## Disability Benefit Payable Before Normal Retirement Date

## Town / Housing Authority / Hybrid plan groups

The lesser of 75% of Earnings at date of disability or \$15,000, minus Worker's Compensation.

## Highway / Vehicle Maintenance / Refuse and Facilities / Wastewater Lesser of 75% of Earnings at date of disability or \$18,750.

#### **Police**

Non Service Connected Disability: 2.50% of Average Annual Earnings times Credited Service as of date of disability (maximum 30).

Service Connected Disability: lesser of 2.50% of Average Annual Earnings times Credited Service at NRD (maximum 30) or 75% of Average Annual Earnings as of date of disability.

## Disability Benefit Payable Before Normal Retirement Date

## **Board of Education and Dispatchers**

Non Service Connected Disability: lesser of (A) or (B), minus Worker's Compensation

- A. 1.0% of Average Annual Earnings times Credited Service at Disability plus 0.67% of Average Annual Earnings over \$4,800 times Credited Service at Disability.
- B. 66.67% of Average Annual Earnings less 66.67% of Social Security.

Service Connected Disability: lesser of [greater of (A) or (B)] and (C), minus Worker's Compensation

- A. 1.0% of Average Annual Earnings times Credited Service at Disability plus 0.67% of Average Annual Earnings over \$4,800 times Credited Service at Disability.
- B. 50.00% of Average Annual Earnings less 66.67% of Social Security.
- C. 66.67% of Average Annual Earnings less 66.67% of Social Security.

## Disability Benefit Payable After Normal Retirement Date

## Town / Housing Authority / Dispatchers / Hybrid plan groups

Lesser of 50% of Earnings at date of disability or \$10,000.

## Highway / Vehicle Maintenance / Refuse and Facilities / Wastewater Lesser of 50% of Earnings at date of disability or \$14,000.

### **Police**

Non Service Connected Disability: 2.50% of Average Annual Earnings times Credited Service as of date of disability (maximum 30).

Service Connected Disability: Lesser of 2.50% of Average Annual Earnings times Credited Service at NRD (maximum 30) or 75% of Average Annual Earnings as of date of disability.

## **Disability Benefit Payable After Normal Retirement Date**

#### **Board of Education**

Non Service Connected Disability: lesser of 1.0% of Average Annual Earnings times Credited Service at Disability plus 0.67% of Average Annual Earnings over \$4,800 times Credited Service at Disability, or 66.67% of Average Annual Earnings less 66.67% of Social Security.

Service Connected Disability: lesser of [greater of (A) or (B)] and (C) minus Worker's Compensation

- A. 1.0% of Average Annual Earnings times Credited Service at Disability plus 0.67% of Average Annual Earnings over \$4,800 times Credited Service at Disability.
- B. 50.00% of Average Annual Earnings less 66.67% of Social Security.
- C. 66.67% of Average Annual Earnings less 66.67% of Social Security.

Death / Termination Refund Pre Retirement: Refund of Employee Contributions with interest to date of termination or death, if not eligible for Spouse benefit.

> Post Retirement: Excess of Employee Contributions with interest over annuity payments.

## **Employee Contributions**

## **Town and Housing Authority**

7.00% of Earnings as of July 1, 2020. Animal Control Officer is 6.75% of Earnings as of July 1, 2020.

Effective August 1, 2013, Employee Contributions are made on a pre-tax (Section 414(h)(2)) basis.

## Hybrid plan group

6.50% of Earnings.

## **Board of Education (excluding Custodians)**

6.50% of Earnings as of July 1, 2020, previously 6.25% of Earnings.

## **Board of Education (Custodians)**

6.00% of Earnings as of July 1, 2020, increasing to 6.75% as of July 1, 2021, previously 5.25% of Earnings.

#### **Police**

8.75% of Earnings as of July 1, 2020. Reduced to 5.25% after 30 years of service.

## **Highway / Vehicle Maintenance / Refuse**

6.75% of Earnings as of July 1, 2020 increasing to 7.00% as of January 1, 2021.

Effective September 1, 2013, Employee Contributions are made on a pre-tax (Section 414(h)(2)) basis.

## **Dispatchers**

7.00% of Earnings as of July 1, 2020.

#### **Facilities / Wastewater**

7.25% of Earnings as of July 1, 2020 increasing to 7.50% as of January 1, 2021.

Effective September 1, 2013, Employee Contributions are made on a pre-tax (Section 414(h)(2)) basis.

## Interest Credited on **Employee Contributions**

6.00%

## **Adjustments**

Eligibility for Cost of Living Any participant, contingent annuitant, dependent spouse or beneficiary who is currently receiving retirement payments. Police who retired prior to February 1, 2013: at age 55. Police who retire on or after February 1, 2013: at age 57. Hybrid plan: at age 67.

## **Amount of Cost of Living Adjustments**

The annual cost-of-living adjustment is effective May 1st each year and is equal to the ratio of the current year's Consumer Price Index over the Consumer Price Index in the year of retirement, subject to certain applicable annual and lifetime maximums:

## Town, Housing Authority, Board of Education and Dispatchers

5.00% Maximum Annual Adjustment Maximum Lifetime Adjustment 50.00%

## Highway / Vehicle Maintenance / Refuse

Maximum Annual Adjustment 5.00% Employment Date ≤ 6/30/2004 Maximum Lifetime Adjustment 50.00%

Highway employees hired on or after July 18, 2005 are not eligible for cost-ofliving adjustments.

## **Facilities / Wastewater**

Maximum Annual Adjustment 5.00% Employment Date ≤ 11/28/2005 Maximum Annual Adjustment 2.50% Employment Date > 11/28/2005 and  $\leq 06/30/2008$ 

Maximum Lifetime Adjustment 50.00%

Wastewater / Building Maintenance employees hired on or after July 1, 2008 are not eligible for cost-of-living adjustments.

#### **Police**

Maximum Annual Adjustment 4.00% Employment Date ≤ 12/13/2005 3.00% Maximum Annual Adjustment Employment Date ≥ 12/14/2005 50.00% Retirement Date ≤ 06/30/1987 Maximum Lifetime Adjustment Maximum Lifetime Adjustment N/A Retirement Date ≥ 07/01/1987

Police hired on or after January 1, 2013 are not eligible for cost-of-living adjustments.

## Hybrid plan group

2.00% Maximum Annual Adjustment Maximum Lifetime Adjustment 50.00%

## **Appendix D - Glossary**

**Actuarial Cost Method** - This is a procedure for determining the Actuarial Present Value of Benefits and allocating it to time periods to produce the Actuarial Accrued Liability and the Normal Cost.

**Accrued Liability** - This is the portion of the Actuarial Present Value of Benefits attributable to periods prior to the valuation date by the Actuarial Cost Method (i.e., that portion not provided by future Normal Costs).

**Actuarial Assumptions** - With any valuation of future benefits, assumptions of anticipated future events are required. If actual events differ from the assumptions made, the actual cost of the plan will vary as well. Some examples of key assumptions include the interest rate, salary scale, and rates of mortality, turnover and retirement.

**Actuarial Present Value of Benefits** - This is the present value, as of the valuation date, of future payments for benefits and expenses under the Plan, where each payment is: a) multiplied by the probability of the event occurring on which the payment is conditioned, such as the probability of survival, death, disability, termination of employment, etc.; and b) discounted at the assumed interest rate.

**Actuarial Value of Assets** - This is the value of cash, investments and other property belonging to the plan, typically adjusted to recognize investment gains or losses over a period of years to dampen the impact of market volatility on the Actuarially Determined Contribution.

**Actuarially Determined Contribution ("ADC")** - This is the employer's periodic contributions to a defined benefit plan, calculated in accordance with actuarial standards of practice.

**Attribution Period** - The period of an employee's service to which the expected benefit obligation for that employee is assigned. The beginning of the attribution period is the employee's date of hire and costs are spread across all employment.

**Interest Rate** - This is the long-term expected rate of return on any investments set aside to pay for the benefits. In a financial reporting context (e.g., GASB 68) this is termed the Discount Rate.

**Normal Cost** - This is the portion of the Actuarial Present Value of Benefits allocated to a valuation year by the Actuarial Cost Method.

**Past Service Cost** - This is a catch-up payment to fund the Unfunded Accrued Liability over time (generally 10 to 30 years). A closed amortization period is a specific number of years counted from one date and reducing to zero with the passage of time; an open amortization period is one that begins again or is recalculated at each valuation date. Also known as the Amortization Payment.

Return on Plan Assets - This is the actual investment return on plan assets during the fiscal year.

Unfunded Accrued Liability - This is the excess of the Accrued Liability over the Actuarial Value of Assets.