GLASTONBURY TOWN COUNCIL AGENDA SPECIAL MEETING – FINAL BUDGET HEARING TUESDAY, MARCH 21, 2023 7:00 P.M. – COMMUNITY ROOM B RIVERFRONT COMMUNITY CENTER 300 WELLES STREET, GLASTONBURY WITH OPTION FOR ZOOM VIDEO CONFERENCING

Council Members: Thomas P. Gullotta, Chairman; Lawrence Niland, Vice Chairman; Deborah A. Carroll; Kurt P. Cavanaugh; John Cavanna; Mary LaChance; Jacob McChesney; Whit Osgood; Jennifer Wang

PUBLIC HEARING AND ACTION ON PUBLIC HEARING

7:00 P.M. FINAL BUDGET HEARING – 2023-2024 GENERAL FUND – TOWN OPERATIONS, EDUCATION, DEBT AND TRANSFER REVENUES, TRANSFERS AND USE OF FUND BALANCE, CAPITAL IMPROVEMENT PROGRAM, AND SPECIAL REVENUE FUNDS.

- Roll Call.
 - (a) Pledge of Allegiance.
- Public Comment.
- Old Business.
 - (a) Action on Resolutions Adopting the 2023-2024 Operating Budget.
 - (1) General Fund Appropriations and Transfers.
 - Town Operations
 - Education
 - · Debt and Transfer
 - (2) General Fund Revenues, Transfers and Use of Fund Balance.
 - (3) Capital Improvement Program.
 - (4) Special Revenue Funds.
 - · Sewer Operating Fund
 - (b) Action on Policy Amendment General Fund Unassigned Fund Balance.
- Adjournment.

THE SPECIAL TOWN COUNCIL MEETING – FINAL BUDGET HEARING OF TUESDAY, MARCH 21, 2023 WILL BE CONDUCTED IN PERSON WITH AN OPTION FOR ZOOM VIDEO CONFERENCING.

• The public may join the Zoom Video Conference as an Attendee (view and listen function only) as follows:

Join by Zoom Meeting Link:

https://us06web.zoom.us/s/89341216999?pwd=bXV1czI2cnRwbkZIV1dmd1IEMTIFUT09

Join by Phone: +1 646 558 8656

Webinar ID: 893 4121 6999 Password: 227846

- Public Hearing Comment may be submitted at the following link no later than 2:00 p.m. the day before the meeting: www.glastonburyct.gov/testimony
- There is also the opportunity to give Public Hearing Comment as part of the virtual meeting if joining through the Zoom Meeting Link
- The meeting will be broadcast in real time through Public Access Television Channel 16 and live video stream at the Town website
 or through the following link: www.glastonburyct.gov/video



Town of Glastonbury

2155 MAIN STREET • P.O. BOX 6523 • GLASTONBURY, CT 06033-6523 • (860) 652-7500 FAX (860) 652-7505

ITEM #3(A) 03-21-2023 Final Budget Hearing

Richard J. Johnson Town Manager

March 17, 2023

The Glastonbury Town Council 2155 Main Street Glastonbury, CT 06033

Re:

FY 2023-2024 Budget

Dear Council Members:

The Final Budget Hearing and Council Action as applicable is scheduled for Tuesday evening on the proposed Town Operating, Education, Debt and Transfer, Revenues and Transfers, Capital Improvement, and Special Revenue Budget for FY 23-24. Final Council action is required by Tuesday, March 28th.

The following information supplements my letter of March 10, 2023 forwarded as background to the March 14, 2023 Regular Council Meeting.

Expenditures

Town Operations – The budget proposed at the Annual Town Meeting (ATM) increased \$1.33M or 2.8%. The Board recommended a \$200,000 reduction to \$1.13M or 2.37%.

Education – Originally proposed to increase \$3.8M or 3.2%, a reduction of \$460,000 to \$3.33M and 2.8% is enacted by the Board of Finance.

Debt and Transfer – Recommended as presented at the ATM – \$5.65M to \$5.85M.

Revenues

Educational Cost Sharing (ECS) – The budget proposed by Governor Lamont increases ECS money by \$276,000± from \$5.38M to \$5.65M. **This change is included with amended budget revenues.**

Motor Vehicle (MV) Grant – Approved at \$1.79M in the current year, the budget proposed at the ATM totals \$2.06M estimate. Governor Lamont's proposal increases the MV grant to Glastonbury to \$2.4M±. This adjustment (\$2.06M to \$2.4M) is not included with the amended proposed budget.

Please note potential reductions in MV grant in fiscal year 2025 as discussed during the budget workshop process.

Additional summary background information is presented below and attached.

- Collection rate Assumed at 99.15% as in current year.
- Grand list increase 21.03% (property revaluation). 1.57% normalized.
- Revenues As proposed at ATM with change noted above ECS.
- General Fund Transfer In Reduced from current \$875,000 to \$775,000 per ATM.

Mill Rate

Current mill rate 37.3 for RE/PP and 31 for MV. A single mill rate of 31.01 is proposed for the budget recommended by the Board of Finance and influenced downward by the 21% increase in the GL per property revaluation. The budget presented at the ATM would establish a single mill rate of 31.15.

Town Operations

As part of final budget action, I would like to reallocate some potential savings in fuel and utility accounts to the Library to support ongoing programming and to Police for additional portable solar powered speed monitors and an unanticipated increase in contractual services. This would have no net increase in budget costs and total a combined \$48,000.

General Fund - Unassigned Fund Balance (GF-UFB)

The Council approved the attached policy in 2014 to establish a minimum GF-UFB policy of 12%. This was based upon information generally available in 2014. Per my budget letter of transmittal, a change in this policy is recommended. Specifically, to reflect standards published by Standard and Poor's (15%) and the Government Finance Officers Association (16.7% – 2 months General Fund Operating Revenue/Expenditures). These are minimum thresholds. Amending the policy would establish a relationship to recognized standards and best practices. The Board of Finance unanimously supported a minimum 16% GF-UFB policy. This should be scheduled for Council action.

Capital Improvement Program

The proposed Capital Program presented at the January 19th Workshop is summarized on the attached page with comments as follows:

American Rescue Plan Act (ARPA) – The attached page shows ARPA monies allocated, recommended and available.

Capital Reserve/Borrowing/General Fund – As in past years, the Board's review of the budget components prompted a discussion on the best approach to capital infrastructure, namely, the role of bonding, Capital Reserve Funding and potential use of general Fund resources. This general topic has been discussed in previous years and suggested for continued discussion. The Board supported such a discussion.

Other

A \$95,000± grant is pending for new audio equipment at the RCC. This is based on a competitive RFP process. Grant awards are expected by the end of May. If approved, the grant will fund up to 100% of project costs. When grant awards are known, I would expect a request for a supplemental appropriation.

Additional information can be provided as applicable.

Richard J. Johnson Town Manager

Sincerely.

RJJ/sal Attachments

General Fund Summary of Revenues and Appropriations/Expenditures

| DESCRIPTION | 2022 Actual | 2023 Adopted | 2024 BOF Proposed | Increase (Decrease) | % Increase (Decrease) |
|--|----------------|-----------------|----------------------|------------------------|--------------------------|
| REVENUES | | | | | |
| Taxes | 161,977,631 | 163,548,948 | 166,844,482 | 3,295,534 | 2.0% |
| Licenses & Permits | 1,783,790 | 1,369,645 | 1,474,750 | 105,105 | 7.7% |
| Intergovernmental | 9,134,361 | 8,799,838 | 9,348,130 | 548,292 | 6.2% |
| Charges for Services | 1,741,560 | 1,573,403 | 1,580,928 | 7,525 | 0.5% |
| Other* | 1,253,377 | 1,630,727 | 2,481,941 | 851,214 | 52.2% |
| Use of Fund Balance | 400,000 | 875,000 | 775,000 | (100,000) | -11.4% |
| TOTAL REVENUES | 176,290,719 | 177,797,562 | 182,505,231 | 4,707,669 | 2.6% |
| TOWN Conoral Covernment | 2 466 212 | 2 726 574 | 3 993 846 | 257 272 | 6.9% |
| General Government | 3,466,212 | 3,736,574 | 3,993,846 | 257,272 | 6.9% |
| Community Development | 2,642,247 | 2,508,734 | 2,631,956 | 123,222 | 4.9% |
| Administrative Services | 5,910,747 | 6,541,079 | 6,768,482 | 227,403 | 3.5% |
| Public Safety | 15,850,050 | 16,566,846 | 16,690,147 | 123,301 | 0.7% |
| Physical Services | 7,376,311 | 7,545,639 | 7,676,237 | 130,598 | 1.7% |
| Sanitation | 953,775 | 957,950 | 962,748 | 4,798 | 0.5% |
| Human Services | 2,978,983 | 3,362,023 | 3,636,400 | 274,377 | 8.2% |
| Leisure & Culture | 6,025,299 | 6,258,850 | 6,444,428 | 185,578 | 3.0% |
| BOF Reduction to Town Operations to be allo | | | (200,000) | (200,000) | |
| TOTAL TOWN | 45,203,625 | 47,477,695 | 48,604,244 | 1,126,549 | 2.4% |
| DEBT & TRANSFERS OUT | 13,279,396 | 13,382,486 | 13,632,922 | 250,436 | 1.9% |
| EDUCATION | 114,849,239 | 116,937,381 | 120,268,065 | 3,330,684 | 2.8% |
| TOTAL APPROPRIATIONS/EXPENDITURES | 173,332,260 | 177,797,562 | 182,505,231 | 4,707,669 | 2.6% |

General Fund Summary of Revenues and Transfers

| DESCRIPTION | 2022 Actual | 2023 Adopted | B | 2024 OF Proposed | Increase (Decrease) | % Increase (Decrease) |
|-------------------------------|----------------|-----------------|----|---------------------|------------------------|-----------------------|
| DESCRIP HON | Actual | даореса | | от тторозей | (Decircuse) | (Decircuse) |
| TAXES | | | | | | |
| Tax Revenues | | | | | | |
| Current Levy | 159,102,461 | 161,196,948 | \$ | 164,492,482 | 3,295,534 | 2.0% |
| Auto Supplemental | 1,822,868 | 1,500,000 | \$ | 1,500,000 | 8= | 0.0% |
| Delinquent Motor Vehicle Fees | 14,274 | · - | \$ | - | 1= | 0.0% |
| Prior Years | 642,281 | 500,000 | \$ | 500,000 | .= | 0.0% |
| Interest & Fees | 391,747 | 350,000 | \$ | 350,000 | - | 0.0% |
| Miscellaneous Fees | 4,001 | 2,000 | \$ | 2,000 | - | 0.0% |
| TOTAL TAXES | 161,977,631 | 163,548,948 | \$ | 166,844,482 | 3,295,534 | 2.0% |
| LICENSES & PERMITS | | | | | | |
| Licenses& Permits | | | | | | |
| Building Inspection Fees | 1,177,109 | 800,000 | \$ | 900,000 | 100,000 | 12.5% |
| Town Clerk Fees | 106,046 | 91,000 | \$ | 91,250 | 250 | 0.3% |
| Physical Services Fees | 20,365 | 18,500 | \$ | 19,500 | 1,000 | 5.4% |
| Refuse Permit Fees | 363,934 | 350,000 | \$ | 350,000 | = | 0.0% |
| Health | 112,433 | 106,145 | \$ | 110,000 | 3,855 | 3.6% |
| Fire Marshal | 3,903 | 4,000 | \$ | 4,000 | _ | 0.0% |
| TOTAL LICENSES & PERMITS | 1,783,790 | 1,369,645 | \$ | 1,474,750 | 105,105 | 7.7% |
| INTERGOVERNMENTAL | | | | | | |
| HousAuth In-Lieu Tax | | | | | | |
| Housing Auth Welles Vill | 90,681 | 89,000 | \$ | 91,000 | 2,000 | 2.2% |
| Other Housing Projects | 123,472 | 125,100 | \$ | 128,900 | 3,800 | 3.0% |
| | 214,153 | 214,100 | \$ | 219,900 | 5,800 | 2.7% |
| St Conn In-Lieu Taxes | | | | | | |
| St/CT Pilot | 34,615 | 46,915 | \$ | 47,424 | 509 | 1.1% |
| Municpal Revenue Sharing | 12,301 | E | \$ | - | - | 0.0% |
| Disability Exemption | 2,160 | 2,700 | \$ | 2,700 | - | 0.0% |
| Veterans Exemption | 8,504 | 9,000 | \$ | 9,000 | - | 0.0% |
| St/CT Telephone Access | 62,305 | 72,000 | \$ | 62,000 | (10,000) | -13.9% |
| State Stabilization Grant | 385,930 | 385,930 | \$ | 385,930 | - | 0.0% |
| Miscellaneous State Grant | 554,437 | = | \$ | - | | 0.0% |
| | 1,060,251 | 516,545 | \$ | 507,054 | (9,491) | -1.8% |
| ST Educ Entitlements | | | | | | |
| Magnet School Transportation | 9,900 | | \$ | Œ. | - | 0.0% |
| ECS Cost Sharing Grant | 5,370,454 | 5,379,255 | \$ | 5,655,724 | 276,469 | 5.1% |
| Spec Educ Excess/Agency | 1,493,058 | - | \$ | - | _ | 0.0% |
| Vocational Agriculture | 401,398 | 298,519 | \$ | 298,519 | | 0.0% |
| | 7,274,810 | 5,677,774 | \$ | 5,954,243 | 276,469 | 4.9% |

General Fund Summary of Revenues and Transfers

| | 2022 | 2023 | | 2024 | Increase | % Increase |
|--|-----------|-----------|----|------------|------------|------------|
| DESCRIPTION | Actual | Adopted | ВС | F Proposed | (Decrease) | (Decrease) |
| Admin Services | | | | | | |
| ST/CT Motor Vehicle Grant | | 1,790,125 | \$ | 2,055,024 | 264,899 | 14.8% |
| ST/CT Historical Document Pres | 7,500 | 7,500 | \$ | 7,500 | - | 0.0% |
| and the second and a second and | 7,500 | 1,797,625 | \$ | 2,062,524 | 264,899 | 14.7% |
| Public Safety | ., | _,, | | | | |
| Regional Dispatch Reimbursement | 173,993 | 160,000 | \$ | 160,000 | - | 0.0% |
| Police Grants | 251,328 | 245,475 | \$ | 245,475 | _ | 0.0% |
| Civil Preparedness | 11,618 | 12,110 | \$ | 12,110 | _ | 0.0% |
| State Fire Serivce | - | 25,000 | \$ | 25,000 | - | 0.0% |
| Volunteer Ambul Reimbursements | 2,766 | 20,000 | \$ | 20,000 | - | 0.0% |
| _ | 439,705 | 462,585 | \$ | 462,585 | - | 0.0% |
| Human Services | | | | | | |
| Dial A Ride Grant | 51,278 | 51,278 | \$ | 52,820 | 1,542 | 3.0% |
| Housing Auth Resident Services | 50,000 | 47,990 | \$ | 47,990 | - | 0.0% |
| Youth & Family ST Grant | 32,177 | 31,942 | \$ | 31,942 | - | 0.0% |
| NCAA Grant | 4,487 | - | \$ | 9,072 | 9,072 | - |
| _ | 137,942 | 131,210 | \$ | 141,824 | 10,614 | 8.1% |
| TOTAL INTERGOVERNMENTAL | 9,134,361 | 8,799,838 | \$ | 9,348,130 | 548,292 | 6.2% |
| | | | | | | |
| CHARGES FOR SERVICES | | | | | | |
| Charges for Services | | | | | | |
| Planning & Zoning | 10,243 | 14,000 | \$ | 13,000 | (1,000) | -7.1% |
| Town Clerk Recording Fees | 264,744 | 269,900 | \$ | 266,200 | (3,700) | -1.4% |
| Town Clerk Conveyance Fee | 994,585 | 700,000 | \$ | 700,000 | - | 0.0% |
| Educ/Community Serv Fees | 780 | 30,000 | \$ | 30,000 | - | 0.0% |
| Solid Waste Tip Fees | 225,727 | 235,000 | \$ | 235,000 | - | 0.0% |
| Sewer Inspection Fees | - | 2,000 | \$ | - | (2,000) | -100.0% |
| Parks/Rec Swimming Fees | 107,332 | 129,800 | \$ | 135,200 | 5,400 | 4.2% |
| Parks/Rec Program Fees | 30,332 | 34,283 | \$ | 33,808 | (475) | -1.4% |
| Subdivision OT Inspection | - | 1,000 | \$ | - | (1,000) | -100.0% |
| Fire Watch Services | 3,767 | 5,320 | \$ | 5,320 | - | 0.0% |
| Health Soil Tests | 2,450 | 2,000 | \$ | 2,500 | 500 | 25.0% |
| Senior Ser Programs | 59,202 | 65,000 | \$ | 76,600 | 11,600 | 17.8% |
| Senior Nutrition Program | 14,678 | 32,000 | \$ | 30,000 | (2,000) | -6.3% |
| Library Fines | 10,290 | 25,000 | \$ | 25,000 | - | 0.0% |
| Notary Services | 4,395 | 5,100 | \$ | 5,300 | 200 | 3.9% |
| Passport Processing | 13,035 | 23,000 | \$ | 23,000 | - | 0.0% |
| TOTAL CHARGES FOR SERVICES | 1,741,560 | 1,573,403 | \$ | 1,580,928 | 7,525 | 0.5% |

General Fund Summary of Revenues and Transfers

| | 2022 | 2023 | | 2024 | Increase | % Increase |
|-------------------------------------|---------------|-------------|----|-------------|-------------|------------|
| DESCRIPTION | Actual | Adopted | В | OF Proposed | (Decrease) | (Decrease) |
| OTHER REVENUES* | | | | | | |
| Other Revenues | | | | | | |
| Probate Court Reimbursements | 2,480 | 2,480 | \$ | 2,480 | _ | 0.0% |
| Interest on Investments | 234,764 | 620,000 | \$ | 1,500,000 | 880,000 | 141.9% |
| Land Sales & Rentals | 217,345 | 266,308 | \$ | 272,172 | 5,864 | 2.2% |
| Miscellaneous | 11,543 | 57,500 | \$ | 20,000 | (37,500) | -65.2% |
| Educ Student Activities | = | 200 | \$ | 200 | - | 0.0% |
| Lease Revenue | 52,741 | THE | \$ | - | | |
| Educ Vo Ag Tuition | 320,681 | 365,989 | \$ | 365,989 | - | 0.0% |
| Purchasing - Auction Sales | 100,731 | 40,000 | \$ | 40,000 | - | 0.0% |
| PhyServ Refunds & Sales | 565 | 3,500 | \$ | 2,500 | (1,000) | -28.6% |
| Refuse Recycling | 106,108 | 48,600 | \$ | 58,350 | 9,750 | 20.1% |
| Bulky Waste Fill and Tip Fees | - | - | \$ | - | - | |
| Claims Reimbursements | 120,104 | 40,000 | \$ | 40,000 | | 0.0% |
| Public Safety Police | 64,964 | 68,000 | \$ | 68,000 | - | 0.0% |
| Health Insurance/Reimburs | · · | 1- | \$ | - | - | 0.0% |
| Youth & Family Services | 7,050 | 33,400 | \$ | 27,500 | (5,900) | -17.7% |
| Library Trustee Account | 69,972 | 40,000 | \$ | 40,000 | - | 0.0% |
| Clinical Fees | 225 | 750 | \$ | 750 | 2. | 0.0% |
| Library Miscellaneous | 1,979 | 10,000 | \$ | 10,000 | = | 0.0% |
| Purchasing Card Rebates | 14,308 | 9,000 | \$ | 9,000 | - | 0.0% |
| Attorney Fees Reimbursed | 2 | 25,000 | \$ | 25,000 | - | 0.0% |
| Utilities Reimbursed | 7,088 | := | \$ | - | - | 0.0% |
| Lease Interest Income | 7,432 | - | \$ | - | | 0.0% |
| Unrealized Gain/(Loss) on Inventory | (126,405) | | \$ | - | - | 0.0% |
| ICMA Administrative Allowance | 39,701 | - | \$ | - | - | 0.0% |
| TOTAL OTHER REVENUES | 1,253,377 | 1,630,727 | \$ | 2,481,941 | 851,214 | 52.2% |
| TRANSFERS IN | | | | | | |
| Transfers In From | | | | | | |
| Capital Projects | 400,000 | - | \$ | - | - | |
| General Fund | - | 875,000 | \$ | 775,000 | (100,000) | -11.4% |
| TOTAL TRANSFERS IN | 400,000 | 875,000 | \$ | 775,000 | (100,000) | -11.4% |
| GRAND TOTAL REVENUE AND TRANSFERS | \$176,290,719 | 177,797,562 | \$ | 182,505,231 | \$4,707,669 | 2.6% |

^{*}Excludes refunding bond issuance related revenues.

General Fund: Summary of Expenditures and Transfers

| | 2022 | 2023 | 2024 | Increase | % Increase |
|-------------------------------|------------|------------|--------------|------------|------------|
| DEPARTMENT | Actual | Adopted | BOF Proposed | (Decrease) | (Decrease) |
| TOWN | | | | | |
| GENERAL GOVERNMENT | | | | | |
| TOWN COUNCIL | 139,586 | 154,692 | 165,192 | 10,500 | 6.8% |
| TOWN MANAGER | 738,140 | 814,047 | 846,684 | 32,637 | 4.0% |
| HUMAN RESOURCES | 718,719 | 800,295 | 1,008,475 | 208,180 | 26.0% |
| FACILITIES MAINTENANCE | 1,869,767 | 1,967,540 | 1,973,495 | 5,955 | 0.3% |
| TOTAL GENERAL GOVERNMENT | 3,466,212 | 3,736,574 | 3,993,846 | 257,272 | 6.9% |
| COMMUNITY DEVELOPMENT | | | | | |
| COMMUNITY DEVELOPMENT | 812,244 | 747,452 | 773,812 | 26,360 | 3.5% |
| BUILDING INSPECTION | 683,300 | 593,540 | 682,320 | 88,780 | 15.0% |
| FIRE MARSHAL | 352,295 | 375,417 | 372,389 | (3,028) | -0.8% |
| HEALTH | 794,410 | 792,325 | 803,435 | 11,110 | 1.4% |
| TOTAL COMMUNITY DEVELOPMENT | 2,642,247 | 2,508,734 | 2,631,956 | 123,222 | 4.9% |
| ADMINISTRATIVE SERVICES | | | | | |
| FINANCIAL ADMINISTRATION | 1,769,795 | 1,826,459 | 2,048,767 | 222,308 | 12.2% |
| ACCOUNTING | 475,358 | 515,607 | 469,215 | (46,392) | -9.0% |
| PROPERTY ASSESSMENT | 635,055 | 662,127 | 679,535 | 17,408 | 2.6% |
| REVENUE COLLECTION | 500,029 | 495,132 | 455,334 | (39,798) | -8.0% |
| TOWN CLERK | 537,038 | 592,610 | 610,065 | 17,455 | 2.9% |
| VOTER REGISTRATION | 133,165 | 203,847 | 236,593 | 32,746 | 16.1% |
| LEGAL SERVICES | 236,222 | 300,000 | 300,000 | - | 0.0% |
| PROBATE SERVICES | 13,967 | 24,800 | 24,800 | - | 0.0% |
| INSURANCE/PENSIONS | 1,610,117 | 1,920,497 | 1,944,173 | 23,676 | 1.2% |
| TOTAL ADMINISTRATIVE SERVICES | 5,910,747 | 6,541,079 | 6,768,482 | 227,403 | 3.5% |
| PUBLIC SAFETY | | | | | |
| POLICE | 14,596,583 | 15,058,422 | 15,197,366 | 138,944 | 0.9% |
| VOLUNTEER AMBULANCE | 2,821 | 3,175 | 700 | (2,475) | -78.0% |
| FIRE | 1,220,415 | 1,473,759 | 1,458,894 | (14,865) | -1.0% |
| CIVIL PREPAREDNESS | 30,231 | 31,490 | 33,187 | 1,697 | 5.4% |
| TOTAL PUBLIC SAFETY | 15,850,050 | 16,566,846 | 16,690,147 | 123,301 | 0.7% |
| PHYSICAL SERVICES | | | | | |
| ENGINEERING | 1,735,028 | 1,744,221 | 1,736,257 | (7,964) | -0.5% |
| HIGHWAY | 4,438,232 | 4,597,674 | 4,640,739 | 43,065 | 0.9% |
| FLEET MAINTENANCE | 1,203,051 | 1,203,744 | 1,299,241 | 95,497 | 7.9% |
| TOTAL PHYSICAL SERVICES | 7,376,311 | 7,545,639 | 7,676,237 | 130,598 | 1.7% |

General Fund: Summary of Expenditures and Transfers

| DEDARTAGENT | 2022 | 2023 | 2024 | Increase | % Increase (Decrease) |
|--|----------------|----------------|----------------|--------------|-----------------------|
| DEPARTMENT | Actual | Adopted | BOF Proposed | (Decrease) | (Decrease) |
| SANITATION | | | | | |
| REFUSE DISPOSAL | 953,775 | 957,950 | 962,748 | 4,798 | 0.5% |
| TOTAL SANITATION | 953,775 | 957,950 | 962,748 | 4,798 | 0.5% |
| HUMAN SERVICES | | | | | |
| HEALTH GRANTS | 34,077 | 36,000 | 36,000 | <u>~</u> 2 | 0.0% |
| YOUTH/FAMILY SERVICES | 1,546,745 | 1,799,038 | 2,025,542 | 226,504 | 12.6% |
| SENIOR & COMMUNITY SERVICES | 1,398,161 | 1,526,985 | 1,574,858 | 47,873 | 3.1% |
| TOTAL HUMAN SERVICES | 2,978,983 | 3,362,023 | 3,636,400 | 274,377 | 8.2% |
| LEISURE & CULTURE | | | | | |
| PARKS/RECREATION | 4,253,067 | 4,351,497 | 4,502,845 | 151,348 | 3.5% |
| WELLES TURNER LIBRARY | 1,757,232 | 1,892,353 | 1,921,583 | 29,230 | 1.5% |
| SOUTH GLASTONBURY LIBRARY | 7,500 | 7,500 | 10,000 | 2,500 | 33.3% |
| EAST GLASTONBURY LIBRARY | 7,500 | 7,500 | 10,000 | 2,500 | 33.3% |
| TOTAL LEISURE & CULTURE | 6,025,299 | 6,258,850 | 6,444,428 | 185,578 | 3.0% |
| BOF Reduction to Town Operations to be allocated | | | (200,000) | (200,000) | |
| TOTAL TOWN | 45,203,625 | 47,477,695 | 48,604,244 | 1,126,549 | 2.4% |
| DEBT SERVICE & TRANSFERS OUT | | | | | |
| DEBT SERVICE | 6,556,033 | 6,902,429 | 7,096,470 | 194,041 | 2.8% |
| TRANSFERS OUT | | | | | |
| CAPITAL RESERVE FUND | 5,623,700 | 5,650,000 | 5,850,000 | 200,000 | 3.5% |
| DOG FUND | 45,000 | 45,000 | 45,000 | - | 0.0% |
| OPEB FUND | 740,663 | 785,057 | 641,452 | (143,605) | -18.3% |
| SEWER OPERATING | 107,000 | := | -: | - | 0.0% |
| LAND ACQUISITION | | 32 | - | 3 2 | 0.0% |
| CONTINGENCY | - | - | - | = | 0.0% |
| CAPITAL PROJECTS FUND | 207,000 | / - | - | - | 0.0% |
| TOTAL TRANSFERS OUT | 6,723,363 | 6,480,057 | 6,536,452 | 56,395 | 0.9% |
| TOTAL DEBT SERVICE & TRANSFERS OUT | 13,279,396 | 13,382,486 | 13,632,922 | 250,436 | 1.9% |
| EDUCATION | 114,849,239 | 116,937,381 | 120,268,065 | 3,330,684 | 2.8% |
| GRAND TOTAL EXPENDITURES AND TRANSFERS | \$ 173,332,260 | \$ 177,797,562 | \$ 182,505,231 | \$ 4,707,669 | 2.65% |

Town Manager Recommended Projects 2023-2024 January 19, 2023

| | | Г | | aligns with objectives for | |
|---|------|-----------------|----------------|----------------------------|---------------------|
| | | Capital Reserve | Sustainability | Economic Development | Livable Communities |
| Infrastructure and Major Equipment Care & Maintenance | \$ | 6,755,000 | | | |
| Town Hall / Academy – Renovations & Security Improvements | \$ | 75,000 | | | |
| System-wide municipal roof replacement | \$ | 80,000 | | | |
| Public Safety Communications | \$ | 380,000 | | | Х |
| Fire Extrication Tools | \$ | 100,000 | | | |
| Police Site | \$ | 75,000 | | | Х |
| | \$ | 350,000 | | | Х |
| Fire Training Facility | \$ | 2,000,000 | | x | |
| Road Overlay | \$ | | X | ^ | |
| Renovation & Site Restoration - Slocomb | | 50,000 | ۸ | | |
| Heavy Equipment (Highway) | \$ | 550,000 | | | |
| Sidewalk Repair & Maintenance | \$ | 250,000 | X | Х | X |
| Pavement Restoration and Overlay – Town and Education | \$ | 100,000 | | | Х |
| Pedestrian Bridge Repair | \$ | 250,000 | X | | Х |
| Bridge Repair | \$ | 35,000 | | | |
| Pedstrian Improvements | \$ | 100,000 | X | | X |
| Addison Park | \$ | 175,000 | X | | Х |
| Riverfront Park & Boathouse | \$ | 50,000 | | | X |
| Winter Hill Farm | \$ | 100,000 | Х | x | х |
| Center Green Renovations | \$ | 35,000 | Х | х | Х |
| Tree Management | \$ | 125,000 | X | | Х |
| Minnechaug Golf Course | \$ | 275,000 | х | | Х |
| Grange Pool - ADA Building & Accessibility Upgrades | \$ | 200,000 | X | | Х |
| | \$ | 800,000 | ^ | | |
| Gideon Welles School (GWS) Boiler | \$ | 0.000.000 | | | |
| Naubuc School Boiler | 1000 | 50,000 | | | |
| GWS Air Handling & Exhaust | \$ | 500,000 | | | |
| Bulky Waste Closure Fund | \$ | 50,000 | Х | | |
| Ongoing Projects | \$ | 1,365,000 | | | |
| Land Acquisition & Preservation | \$ | 100,000 | Х | | |
| Property Revaluation | \$ | 100,000 | | | |
| Energy Efficiency & Sustainability | \$ | 80,000 | X | | |
| Williams Memorial | \$ | 1,000,000 | X | | X |
| Traffic Calming | \$ | 50,000 | X | | Х |
| Bike/Pedestrian Improvements | \$ | 35,000 | X | | X |
| NEW Projects | \$ | 765,000 | Maria Company | | |
| EV Charging Stations | \$ | 215,000 | Х | | Х |
| Livable Communities | \$ | 500,000 | | | |
| Synthetic Turf Field | \$ | 50,000 | Х | | |
| Total | \$ | 8,885,000 | | | |
| Less pending/approved grants | · · | 2,552,555 | | | |
| | | \$500,000 | | | |
| STEAP (approved) | | \$193,500 | | | |
| EV Charging Stations (pending) | | | | | |
| GWS Air Handling & Exhaust (pending) | | \$167,850 | | | |
| LOTCIP (pending) | | \$100,000 | | | |
| Less ARPA monies | | 1 2000 | | | |
| Williams Memorial Building | | \$1,000,000 | | | |
| Less Re-Programmed funds - Bridges | | \$261,000 | | | |
| Total grant, ARPA, and re-programmed funds | \$ | 2,222,350 | | | |
| Total Combined Projects | \$ | 6,662,650 | | | |
| | - 1. | 4 000 00- | | | |
| GHS Weight Training Facility | \$ | 1,200,000 | | | |
| | | | | | |
| | | | | | |
| New total, with Weight Training Facility | \$ | 7,862,650 | | | THE RESIDENCE |
| less \$1m transfer frolm Gen Fund | \$ | 6,862,650 | | | |

Town Aid Town Aid Road: \$461,217

|||ustrative Tax Scenarios - RE Only *Assumes MV mill rate at 31 mills

| Property Asst Value | Avg. Asst. | Mill Rate | RE Taxes | |
|---------------------|------------|--------------------|----------|-------|
| Adopted FY2023 | \$250,000 | 37.30 | \$9,325 | |
| Proposed FY2024 | \$250,000 | ATM - 37.70 | \$9,425 | 1.07% |
| Pre-Revaluation* | \$250,000 | BOF - 37.54 | \$9,385 | 0.64% |
| Y | 25%+ | GL 21.03% | <u> </u> | |
| | \$312,500 | ATM - 31.15 | \$9,734 | 4.39% |
| Revaluation | \$312,500 | BOF - 31.01 | \$9,691 | 3.92% |

Note: Figures updated to reflect Governor proposed budget increase in state aid.

Illustrative Tax Scenarios: RE ONLY

Current Year - RE:

Assessment: \$250,000

Mill Rate: 37.3; Taxes: \$9,325

Motor Vehicle

Avg. Assessment: \$30,400 Mill rate 31.15; Taxes: \$947

Annual Town Meeting (ATM) FY24 Mill Rate: 31.15

| Reval Increase in | RE | \$ Increase / | % Increase / |
|---------------------|-------------|---------------|--|
| Property Assessment | Taxes | Decrease | Decrease |
| 15% | O D L | (0)() | 000 |
| \$287,500 | 58,956 | (895¢) | -3.96% |
| 70% | , C | (() | 0 |
| \$300,000 | ,59,345 | 07¢ | 0.21% |
| 25% | V C L O O | 00,0 | \\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\ |
| \$312,500 | 59,734 | \$40g | 4.39% |

Note: Figures updated to reflect Governor proposed budget increase in state aid.

Illustrative Tax Scenarios: RE ONLY

Current Year - RE

Assessment: \$250,000

Mill Rate: 37.3; Taxes: \$9,325

Motor Vehicle (MV)

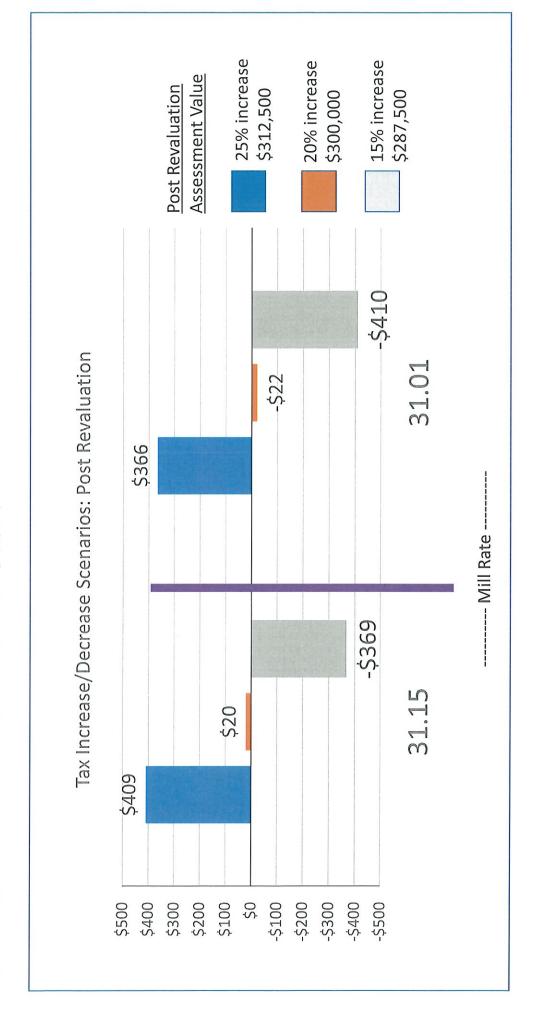
Avg. Assessment: \$30,400 Mill Rate: 31.01; Taxes: \$943

BOF Recommended FY24 Mill Rate: 31.01

| Reval Increase in | RE | \$ Increase / | % Increase / |
|---------------------|-----------|---------------|--|
| Property Assessment | Taxes | Decrease | Decrease |
| 15% | Ç 0 0 1 L | (0,4,0) | \(\frac{1}{2}\) |
| \$287,500 | 58,915 | (5410) | -4.40% |
| 20% | 000 | (00) | |
| \$300,000 | \$9,303 | (774) | -0.24% |
| 25% | 0,000 | 000 | \\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\ |
| \$312,500 | 189,85 | 9366 | 3.92% |

Note: Figures updated to reflect Governor proposed budget increase in state aid.

Illustrative Tax Scenarios: RE ONLY



Current Levy - Tax Dollar Allocation

| Current Levy Comparison - Adopted FY 2023 @ 37.30 mills to TM Proposed FY 2024 @ 31.15 mills | par | ison - Adopted F | Y 2023 @ | 37. | 30 mills to TM Pro | posed F | 1 202 | 4 @ 31.15 mills | |
|--|-----|------------------|----------|-----|--------------------|---------|-------|-----------------|-----------|
| | | | % of | | | % of | | | |
| | | | Total | | | Total | | | Change |
| | | | Current | | | Current | | | from 2023 |
| Type of Property | | FY 2023 | Levy | | FY 2024 | Levy | | Difference | to 2024 |
| Residential | \$ | 114,709,921.54 | 71% | Ş | 121,237,758.50 | 73% | \$ | 6,527,836.96 | 2.69% |
| Commercial | Ş | 26,871,303.80 | 17% | S | 24,453,598.65 | 15% | S | (2,417,705.15) | -9.00% |
| Personal Property | ٠Ş- | 7,154,533.17 | 4% | Ş | 6,735,510.05 | 4% | S | (419,023.12) | -5.86% |
| Motor Vehicle | \$ | 13,279,161.57 | %8 | Ş | 13,559,703.41 | %8 | \$ | 280,541.84 | 2.11% |
| Gross Levy | δ. | 162,014,920.08 | 100% | Ş | 165,986,570.61 | 100% | \$ | 3,971,650.52 | 2.45% |
| Less Abatements | Ş | (805,500.00) | | ٠Ş | (826,500.00) | | S | (21,000.00) | 2.61% |
| Current Levy | Ş | 161,209,420.08 | | Ş | 165,160,070.61 | | ٠Ş | 3,950,650.52 | 2.45% |
| Rounding | \$ | 12,472.08 | | Ş | 7,588.61 | | Ş | (4,883.48) | |
| Total Budgeted Current Levy \$ 161,196,948.00 | \$ | 161,196,948.00 | | Ş | 165,152,482.00 | | \$ | 3,955,534.00 | 2.45% |

| Current Levy Comparison - Adopted FY 2023 @ 37.30 mills to BOF Proposed FY 2024 @ 31.01 mills | pari | ison - Adopted FV | 7 2023 @ | 37.3 | 30 mills to BOF Pro | posed F | Y 20: | 24 @ 31.01 mills | |
|---|------|-------------------|----------|------|---------------------|---------|-------|------------------|-----------|
| | | | % of | | | % of | | | |
| | | | Total | | | Total | | | Change |
| | | | Current | | | Current | | | from 2023 |
| Type of Property | | FY 2023 | Levy | | FY 2024 | Levy | | Difference | to 2024 |
| Residential | Ş | 114,709,921.54 | 71% | \$ | 120,692,869.70 | 73% | \$ | 5,982,948.16 | 5.22% |
| Commercial | Ş | 26,871,303.80 | 17% | \$ | 24,343,694.84 | 15% | ₩. | (2,527,608.97) | -9.41% |
| Personal Property | Ş | 7,154,533.17 | 4% | \$ | 6,712,780.54 | 4% | ₩. | (441,752.63) | -6.17% |
| Motor Vehicle | ς, | 13,279,161.57 | %8 | \$ | 13,498,760.92 | 8% | Ş | 219,599.35 | 1.65% |
| Gross Levy | Ş | 162,014,920.08 | 100% | \$ | 165,248,106.00 | 100% | \$ | 3,233,185.91 | 2.00% |
| Less Abatements | Ş | (805,500.00) | | Ş | (826,500.00) | | S | (21,000.00) | 2.61% |
| Current Levy | Ş | \$ 161,209,420.08 | | Ş | 164,421,606.00 | | S | 3,212,185.91 | 1.99% |
| Rounding | Ş | 12,472.08 | | \$ | (70,876.00) | | \$ | (83,348.09) | |
| Total Budgeted Current Levy \$ 161,196,948.00 | δ. | 161,196,948.00 | | S | 164,492,482.00 | | Ş | 3,295,534.00 | 2.04% |

2022 REVAL BANDS OF RESIDENTIAL CHANGE IN ASSESSMENT

| | | | TOTAL # ACCOUNTS AT OR | 1202 BELOW BREAKEVEN POINT =9.7 % | | | | |
|---------------|------|-------|------------------------|-----------------------------------|--------|--------|--------|------|
| # OF ACCOUNTS | 43 | 102 | 307 | 750 | 4324 | 3424 | 1673 | 1782 |
| INCR/DECR | < 5% | 5-10% | 10-15% | 15-20% | 20-25% | 25-30% | 30-35% | >35% |

ABOUT 14% OF COMML/IND ACCOUNTS (100 OUT OF 700) WILL SEE A TAX INCREASE OF \$100 OR MORE

TOTAL RESI PARCELS

12405

GENERAL FUND-FUND BALANCE POLICY

December 2014

Proposed Amendment 2023

The Town of Glastonbury has a long and successful history of responsible and effective budget and financial management. The Town's General Fund – Fund Balance Policy confirms its long standing practice with respect to the Unassigned Fund Balance Reserve consistent with achieving the following principles and goals:

- Unassigned Fund Balance is essential to preserve the credit worthiness of the Town and meet the standards and expectations of rating agencies.
- Fund Balance reserves provide financial resources in the event of unexpected emergency situations such as natural disasters, economic uncertainty, and other such emergency conditions requiring use of Fund Balance for continuity of operations, emergency response and tax stability.

DEFINITIONS - in accordance with Government Accounting Standards Board (GASB) Pronouncement #54

- Non Spendable Fund Balance Amounts that cannot be spent because they are either:
 - Not in a spendable form (e.g. not transformable into cash within 60 days) such as long-term receivables, inventory, or prepaid expenses
 - Legally or contractually required to be maintained intact, such as an endowment fund
- Restricted Fund Balance Amounts that have legally enforceable constraints placed on their use by external parties or external laws and regulations.
- Committed Fund Balance Amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision-making authority (Town Council)
- Assigned Fund Balance Amounts intended to be used for specific purposes, but are neither restricted nor committed
- Unassigned Fund Balance Amounts that do not fall within any other classification.

POLICY

The following policies will guide the management and use of the Town's General Fund-Unassigned Fund Balance.

- The Town will strive to maintain a minimum level of General Fund-Unassigned Fund Balance as of June 30th of each year equal to twelve percent (12%) sixteen percent (16%) of the subsequent fiscal year's budgeted operating revenues.
- The Unassigned Fund Balance may be appropriated as authorized by the Town Council, upon approval by the Board of Finance, as applicable.
- The use of General Fund-Unassigned Fund Balance, in excess of 12% 16% and as applicable, will generally be limited to one-time, non-recurring purposes. Uses consistent with this Policy include land acquisition, Capital Projects, transfer to the Capital Reserve Fund, emergency/ storm response, and other one-time, non-recurring uses determined to be in the best financial interests of the Town and in accordance with this Policy.

- The receipt of one-time non-recurring revenues will not be used to finance ongoing operating expenditures, programs and activities.
- To avoid creating a revenue gap in subsequent budget years, funds in excess of the 12% 16% minimum will not be allocated to ongoing operations. Exceptions to this standard include the reasonable and customary General Fund-Transfer In incorporated to the annual Operating budget process and situations when State Aid or other operating revenues significantly exceed the respective year adopted Town budget. In this case, the Council may allocate these operating revenues to the next following Operating budget.
- In the event the Unassigned Fund Balance is used to provide for temporary funding of unforeseen emergency needs (storm response, economic, other) and falls below the minimum threshold, the Town Manager will develop and propose a plan to replenish the Fund Balance as part of the subsequent year's budget proposal. The plan will seek to restore the Unassigned General Fund Balance to the minimum 12% 16% level within two fiscal years following the fiscal year in which the event occurred.

Approved by Board of Finance: December 17, 2014

Approved by Town Council: January 13, 2015

Revised Recommended by Board of Finance: February 13, 2023

BUDGET ALLOCATION: ARPA

Allocation to Glastonbury:

Capital Improvement Program (CIP):

Capital Outlay - Town Operations: Small Biz. Assistance Program:

Net:

\$3,150,000

\$4,351,500

\$1,201,500

Net:

Pending:

50-55 Nye Road:

Capital Program FY24: - Williams Memorial: \$1,000,000

Net Available:

\$201,500±

APPROVED CIP Projects

- Animal Control Shelter
- Fire Station Renovations

\$5,630,000

\$63,500

\$155,000

\$10,200,000

- Traffic Signal Upgrades
- Public Parks / Age Friendly
- Grange Pool (ADA)
- Riverfront Park & Boathouse
- Fire Dept Apparatus
- Energy Efficiency & Sustainability
- Disaster & Emergency **Preparedness**
- Pickleball Courts
- RCC Outdoor Structure / Programming